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**Biological control and biomass valorization of an
invasive aquatic plant: Insights and practices from
stakeholders managing the species in Portugal**

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1 **Title**

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4 practices from stakeholders managing the species in Portugal

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15

16 **Abstract**

17 Water hyacinth (*Pontederia crassipes*) is one of the most problematic aquatic invasive
18 species in the world, including in Portugal. It causes significant ecological and
19 economic impacts requiring measures to manage it and mitigate damage to water
20 bodies. The BioComp_3.0 project aims to enhance the effective management of the
21 species by aligning with circular economy principles and promoting sustainable
22 solutions. It focuses on mitigating the impacts of massive biomass accumulation
23 through composting, making it suitable for use in farming. This study analyses the

24 perceptions and management practices of entities responsible for controlling water
25 hyacinth, with a focus on monitoring, biological control, and biomass valorisation.
26 Through a survey targeting management entities, we identified key challenges,
27 including gaps in data collection, a limited understanding of biological control, and
28 concerns about the risks associated with composting water hyacinth biomass. Over 60%
29 of respondents confirmed the presence of the species in their intervention areas, yet
30 many were unable to quantify its spread. Most entities rely on mechanical and manual
31 removal methods, while lacking awareness and revealing uncertainty about
32 effectiveness of biological control. Biomass composting is seen as a potential solution
33 but concerns about species dispersal and economic dependency exist. Despite these
34 challenges, 42.3% of entities are interested in joining a collaborative management
35 network, suggesting opportunities for the crucial coordinated actions that is needed. The
36 study highlights the need for integrated management strategies, including improved
37 monitoring technologies, awareness campaigns on biological control, and strict
38 protocols for biomass valorisation in order to promote responsible and scientifically
39 informed management practices.

40 **Keywords:**

41 Biomass composting, Management of invasive plants, Sustainability, Valorisation of
42 invasive species, Water hyacinth (*Pontederia crassipes*)

43

44 **Author Contributions:**

45 HM: Conceptualization, Methodology, Supervision, Writing- Reviewing and Editing.

46 EM: Conceptualization, Methodology, Supervision, Writing- Reviewing and Editing.

47 ASN: Methodology, Investigation, Formal Analysis, Data Curation, Visualization,
48 Writing- Original Draft, Writing- Reviewing and Editing.

49 **Competing Interest Statement:**

50 The authors declare that they have no competing interests.

51

52 **1) Introduction**

53

54 Invasive alien species (IAS) are a subset of alien species that succeed to establish and
55 spread, causing negative impacts on the environment, economy and, in some cases,
56 on human health and good quality of life. In 2019, IAS contributed, either alone or in
57 combination with other factors, to 60% of recorded global extinctions, with the
58 annual global costs of biological invasions estimated at over 423 billion US dollars,
59 varying across regions (IPBES 2023). Water hyacinth (*Pontederia crassipes* (Mart.)
60 Solms.) is one of the species that significantly contributes to these estimated costs
61 and global impacts on biodiversity (Abba and Sankarannair 2024; Cuthbert et al.
62 2021), making it urgent to intervene to minimise its impacts. The species is native to
63 Brazil and other South American countries and has invaded lakes and wetlands in
64 over 50 countries, as a result of anthropogenic dissemination (Coetzee et al. 2017;
65 Villamagna and Murphy 2010). It is one of the most widespread invasive aquatic
66 plants in the world (Datta et al. 2021), showing extremely rapid growth rate and
67 prolific reproductive capacity (Malik 2007). Under favourable growth conditions,
68 water hyacinth can double its biomass in 6–18 days (Keller and Lodge 2009), and in
69 just eight months, a population starting with 10 plants can expand to 655,360,
70 covering ca. half a hectare (Gunnarsson and Petersen 2007). The widespread
71 presence of water hyacinth in aquatic ecosystems causes severe consequences,

72 disrupting water use for irrigation, livestock farming, navigation, and recreational
73 activities. Additionally, the blockage of canals and rivers can lead to flooding (Singh
74 and Kalamdhad 2015) and large masses of decomposing material can degrade the
75 quality of water resources and threaten the survival of native species (Oliveira et al.
76 2023).

77 Water hyacinth has been highly problematic in Portugal since it was first
78 documented in the Sado River basin in 1939 (Guerreiro 1976). Recognized as a
79 harmful species for over 50 years, its commercialisation has been prohibited since
80 1974 (Decree-Law No. 164/74). Today, it is included in the National List of Invasive
81 Species (Decree-Law No. 92/2019) and, due to its high (risk of) invasiveness in the
82 European Union, is also listed as an IAS of Union Concern (Regulation (EU) No.
83 1143/2014). The mechanical control of this plant generates very high economic costs
84 in the Iberian Peninsula. The removal of 200,000 tonnes over 75 km in the Guadiana
85 River basin, near the border between Portugal and Spain, amounted to €14.68 million
86 between 2005 and 2008 (Dagno et al. 2007; EEA 2012). According to The
87 Confederación Hidrográfica Del Guadiana (2021), €50 million have been spent in
88 Spain since 2016 on direct expenses for its control; additional estimated €27.78
89 million are predicted to be spent on the strategy to combat water hyacinth between
90 2021-2027. In Portugal, EDIA, the company managing the Alqueva and related dams
91 - the largest strategic water reserve in Europe - spent approximately €1.5 million on
92 water hyacinth management between 2012 and 2023 (Personal communication EDIA
93 2024). Although very costly, the strategies to manage this species have not been very
94 effective. Although it is a legally prohibited species, farmers have been observed
95 using water hyacinth to enrich the soil and feeding it to cows and sheep (Personal
96 observations Palhas 2025). The search for more sustainable solutions encouraged

97 research into possible uses of water hyacinth, including those integrated with control
98 methods, that may contribute to increase management success.

99 Composting allows wastes to be valorised, reducing their size and volume and
100 obtaining a valuable final material (compost) that can be used as fertilizer or soil
101 amendment (Cadena et al. 2009). This practice transforms biological wastes into a
102 valuable product, replacing non-renewable resources with biological alternatives,
103 aligning with the principles of the Circular Bioeconomy (Cortés et al. 2020;
104 D'Adamo et al. 2021). Composting occurs through the biological degradation of
105 organic matter by aerobic microorganisms. While biodegradation naturally takes
106 place in the soil, composting intensifies the process under controlled conditions,
107 resulting in a nutrient-rich compost that can be used as fertiliser (Bong et al. 2017;
108 Hermann et al. 2011).

109 The conversion of water hyacinth biomass waste into organic compost for agriculture
110 has emerged as a potential solution to manage the large volumes of biomass
111 produced by mechanical control. Some studies suggest that water hyacinth compost
112 may be effective in promoting the growth of agricultural plants. For example, Osoro
113 et al. (2014) successfully produced organic compounds from water hyacinth leading
114 to increased corn production. Similarly, Mazumder et al. (2019) analysed water
115 hyacinth removed from a contaminated lake and concluded that the resulting
116 compost was suitable for use as fertiliser. Greenhouse trials showed that lettuce plant
117 biomass production was higher in pots fertilised with water hyacinth and sawdust
118 compost, being similar to commercial organic fertilisers, and superior to compost
119 made from water hyacinth and wood chips (Oliveira et al. 2024).

120 Valorisation is only one aspect of the economic evaluation of an IAS. According to
121 Emerton and Howard (2008), when an IAS is undervalued, a primary concern in
122 economic analysis is assessing the incremental changes that occur when the species

123 occupies a space, thereby interfering with the functioning of an ecosystem (whether
124 natural or human-modified) that generates economically valuable goods and services.
125 In doing so, the IAS displaces other species (original or native) or alters biological
126 associations, leading to losses in biodiversity and ecosystem functions. The
127 BioComp_3.0 project (2021-2025) is testing the production of organic biological
128 composts from water hyacinth, allowing for its valorisation alongside agro-pastoral,
129 forestry, and agro-industrial by-products. The project focuses on responsible and
130 informed valorisation, with the involvement of stakeholders (BioComp_2.0 2021).
131 Sustainable solutions for IAS must also include control, and classical biological
132 control (CBC) may be one of the most sustainable alternatives. CBC involves the use
133 of a natural enemy, such as a parasite, predator, or pathogen, from the native range of
134 the IAS to keep its population density at lower levels than would occur in its absence
135 (DeBach and Rosen 1973). In Mexico, since 1970s, the weevils *Neochetina*
136 *eichhorniae* (Warner) and *Neochetina bruchi* (Hustache) have been used successfully
137 to feed on the leaves and petioles of water hyacinth (Jiménez and Balandra 2007) and
138 in Florida, since 2010 and South Africa, *Megamelus scutellaris* (Berg) (Hemiptera:
139 Delphacidae) feeds on the plant's phloem (Goode et al. 2021; Miller et al. 2023).
140 Despite being carried out with increasing safety and rigour, CBC remains
141 controversial, as it involves the introduction of a new species into the environment.
142 Therefore, properly informing and engaging citizens and stakeholders is crucial.
143 However, research on public perceptions of CBC remains scarce and fragmented,
144 especially among the scientific and technical communities (Marchante et al. 2023a).
145 Efforts to prevent and mitigate the impacts of IAS require the involvement of the
146 whole society. Investments in public awareness, including engagement and
147 communication with the public, not only enhance awareness (Marchante and
148 Marchante 2016; Verbrugge et al. 2021) but also improve public support for the

149 needed management (Cordeiro et al. 2020). This is essential because the management
150 of natural resources involves more than science, and its success depends on public
151 acceptance, knowledge transfer, resource availability, and competing objectives
152 (Moffat et al. 2024).

153 The present study, conducted within the scope of the project BioComp_3.0, aimed to
154 analyse perceptions and knowledge about water hyacinth in Portugal among different
155 management entities, through a survey. It sought to explore opinions on the water
156 hyacinth invasion problem, its valorisation through organic composting, and
157 biological control.

158

159 **2) Material and Methods**

160

161 The text of this article has been translated with the help of ChatGPT (artificial
162 intelligence) and has been reviewed to ensure accuracy.

163

164 **Survey and target public**

165

166 This study was conducted in Portugal, covering both the mainland and islands. It
167 targeted entities involved in managing, or potentially managing, areas affected by
168 water hyacinth, including activities such as prevention, surveillance, containment and
169 control. These entities included academy, nongovernmental organizations,
170 municipalities, private companies, etc. To identify and reach the target entities, an
171 internet search was conducted to gather contact details of entities located in areas
172 surrounding water bodies invaded by water hyacinth. Data on water hyacinth
173 locations were obtained from **GBIF** (GBIF.org 2024) for the period between 2007
174 and 2024. In addition, further contacts were gathered from the Portuguese Network

175 for the Study and Management of Invasive Species (InvEco) (Marchante et al. 2024)
176 and during IAS awareness and training sessions held across the country, by the
177 authors.

178

179 **Questionnaire design and data collection**

180

181 The survey was conducted using a questionnaire (Suppl. material 1) created with
182 Google Forms, in Portuguese, and made available online. A test version was first
183 presented to a limited number (10) of respondents to evaluate clarity of the questions;
184 after their responses, only minor adjustments were made in six questions and the
185 final version prepared. It was then disseminated via mailing list to a total of 570
186 email contacts on May 17, 2024: 211 gathered through online searches, 17 provided
187 by members of the BioComp_3.0 project, and 342 from the InvEco network. A
188 follow-up message was sent on July 3, and a final one on July 18 to the contacts who
189 had not yet responded. The survey was open to receive answers until July 31, 2024.
190 The questionnaire consisted of 31 questions, some with follow-up questions; most of
191 the questions were close-ended, with only a few open-ended (Table 1). It was divided
192 into five sections: Section I aimed to gather information about the respondent, its
193 geographical area of intervention and presence/absence of water hyacinth in it.
194 Section II asked about the situation of water hyacinth invasion in the geographical
195 area of the respondent. Section III was focused on understanding how the entities
196 manage water hyacinth and which funding sources they have used. The following
197 Section IV, aimed to understand the opinion and knowledge of the respondents
198 regarding the use of biological control to manage invasive alien plants in Portugal,
199 including water hyacinth. Finally, Section V focused on the valorisation of IAS,
200 including the organic composting of water hyacinth (Table 1).

201

202 **Table 1-** Summary of the questionnaire sent to entities involved in managing water
 203 hyacinth (*Pontederia crassipes*) in Portugal, including the type of questions.

Section	Aim	Question	Type of question	
I	Characterization of the organization	Q1, Q2, Q3, Q3.1, Q5	Open-ended	Short answer
		Q4	Close-ended	Multiple choice Single response
II	Invasive situation's characterization	Q6, Q7, Q9, Q10	Close-ended	Multiple choice Single response
		Q8	Close-ended	Multiple choice Multiple choice
III	Water hyacinth management	Q11, Q14, Q16	Close-ended	Multiple choice Single response
		Q12, Q13, Q15, Q17	Close-ended	Multiple choice Multiple response
		Q18	Open-ended	Long answer
IV	Knowledge biological control	Q19, Q20, Q22	Close-ended	Multiple choice Single response
		Q21, Q23	Open-ended	Long answer
		Q24	Close-ended	Multiple choice Multiple response
V	Opinion about organic compounds obtained from water hyacinth	Q25, Q26, Q27, Q28, Q29	Close-ended	Multiple choice Single response
		Q30	Close-ended	Multiple choice Multiple response
		Q31	Open-ended	Long answer

204

205 **Data analysis**

206

207 The answers to the questionnaire were first analysed using simple descriptive
208 statistics. Maps were done at **QGIS** (QGIS Development Team 2020) to represent
209 answers to questions Question 2, Question 4, and Question 5. Sankey diagrams
210 (Displayr 2025) were used to better visualize the relationships between Question 25,
211 Question 26, Question 27, and Question 28.

212 All graphics (except Sankey diagrams) and descriptive statistics were performed on
213 R version 4.2.3 (R Development Core Team 2022).

214

215 **3) Results**

216

217 Of the 570 emails sent, 106 responses were received, corresponding to ca. 18.6%
218 response rate. Of these, 97 were considered valid (17%), with six being eliminated
219 because they were duplicates, and three because the respondents didn't agree with
220 the collection of data.

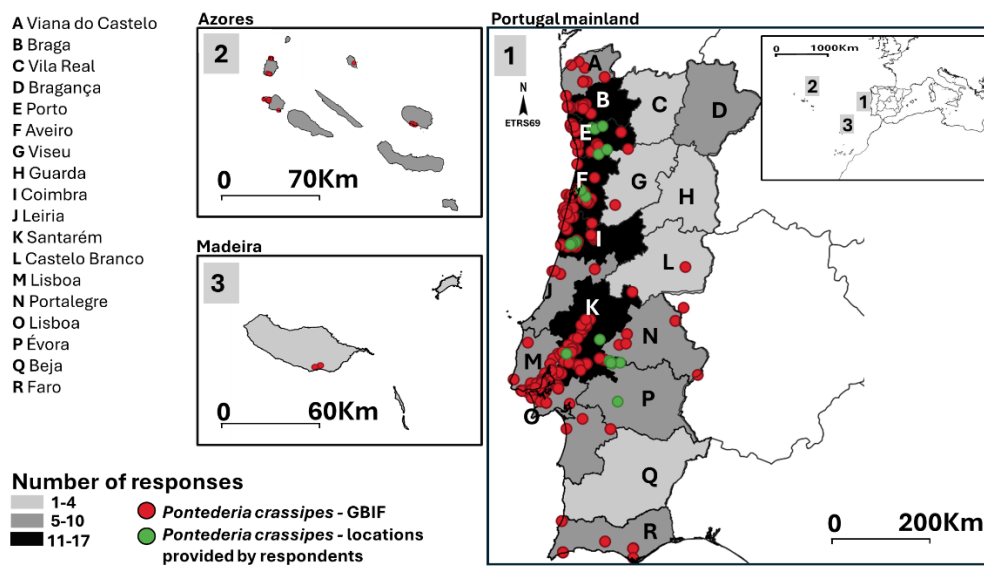
221

222 **Respondents' characterization (Section I)**

223

224 Most responses were obtained from entities located in the central, more littoral
225 region of Portugal, with geographical areas of intervention varying in size (Figure 1).
226 Among the responses, 35.1% came from municipal entities, 27.8% from associations
227 (cultural, sports, social, agricultural producers, NGOs, forest producers), 13.4% from
228 public institutes, 8.2% from private companies, 7.2% from Intermunicipal
229 Communities (CIM), 7.2% from state internal administration bodies, and 1% from an
230 independent entity. Of the respondents, 60.8% indicated that water hyacinth was
231 present in their intervention area, while 23.7% did not acknowledge its presence, and

232 15.5% responded that the species might be present but could not confirm it.



233

234 **Figure 1-** Geographical areas of intervention of the entities that responded to the
 235 survey. The colour scale (greys and black) represents the number of responses per
 236 district on the mainland, as well as the Azores and Madeira archipelagos.

237

238 **Characterization of the invasion by water hyacinth (Section II)**

239

240 Most respondents (60.8%) recognised the invasiveness of water hyacinth in their area
 241 of intervention. Of those, nearly a third (32.3%) acknowledged the presence of the
 242 species but were unable to quantify the area occupied; about a quarter (24.6%) stated
 243 that water hyacinth covers areas larger than 20 ha, while 15.4% indicated much
 244 smaller areas, less than 1 ha, with others reporting intermediate areas. Additionally,
 245 4.6% referred that the area invaded varies due to management efforts (Question 7;
 246 Figure 2a). Several damages of water hyacinth directly affecting the entities were
 247 identified, with the most significant being losses on aquatic sports (15.2%), fishing
 248 (15.9%), and leisure (17.2%) activities. Meanwhile, 14.6% stated that their entity
 249 was not directly affected by water hyacinth (Q8; Figure 2b).

250 The date of introduction of water hyacinth was quite variable. According to one-
 251 quarter of the respondents, water hyacinth was introduced in their intervention region
 252 around 2010, but ca. 10% stated it arrived before the 1970s and 15% assumed its
 253 introduction only very recently (2020). Nearly one-fifth were unable to specify when
 254 the species arrived in their areas (Q9, Figure 2c).

255 Regarding the pathway of arrival, over half of the respondents (52.5%) were not
 256 aware of how the species was introduced into their areas; a third answered it was
 257 introduced due to ornamental use, either accidentally (e.g., escaping from garden
 258 ponds or tanks, 23.7%), or intentionally (11.9%). A minority (8.5%) provided other
 259 explanations, such as the natural progression from upstream either in the Guadiana
 260 River (from the Spanish side of the border, in the South) after major floods of 2001,
 261 or from Pateira de Fermentelos (in Águeda/Aveiro) when water hyacinth occupied a
 262 large area (Q10, Figure 2d).

263



264

265 **Figure 2-** Local perceptions and impacts related to the presence of water hyacinth
 266 (*Pontederia crassipes*), as reported by survey respondents: **a)** Proportion of the area
 267 occupied by water hyacinth (Q7, n=59), **b)** Damages caused by water hyacinth (Q8,
 268 n=141), **c)** Approximate date of the species' arrival (Q9, n=59), and **d)** Reported
 269 introduction pathways (Q10, n=59).

270

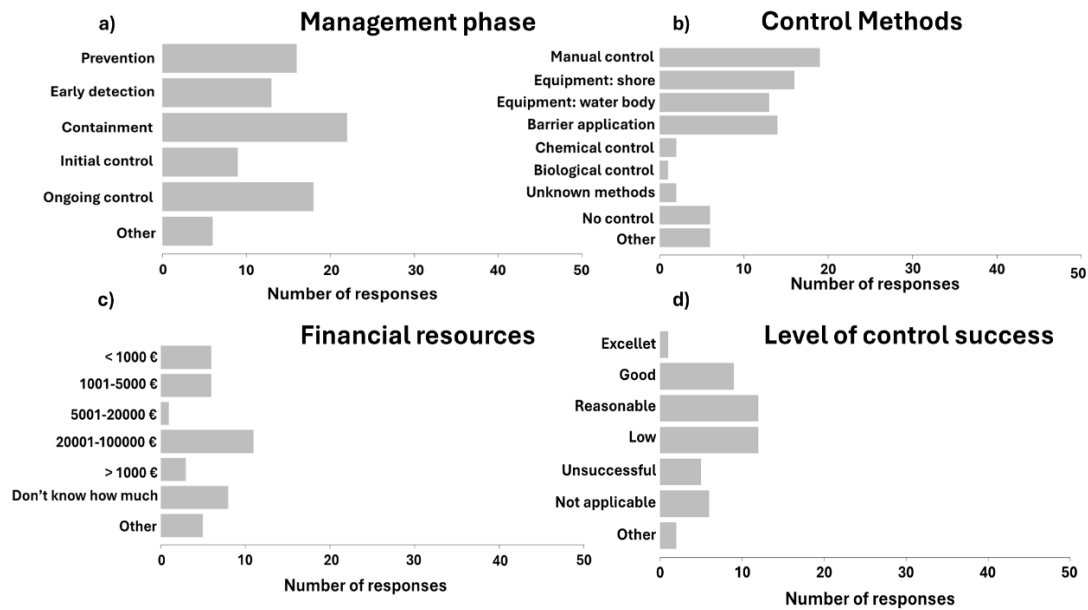
271 **Management of water hyacinth (Section III)**

272

273 Regarding management actions focused on water hyacinth, 62.7% of entities
274 reported that they carry/ have carried out control actions, while 27.1% have never
275 done so. The remaining respondents either did not know (5.1%) or provided other
276 responses (5.1%), such as reporting the issue to relevant authorities or carrying out
277 awareness-raising actions. Nearly a quarter of respondents reported carrying out
278 containment measures, namely to prevent the invasion from neighbouring areas.
279 One-fifth (19.1%) undertook preventive actions, such as awareness-raising initiatives
280 on invasive species, and another fifth (21.4%) were engaged in ongoing control
281 efforts. Despite being performed by fewer entities, it is worth mentioning that 15.5%
282 have been conducting surveillance for the early detection of the species (Q12, Figure
283 3a).

284 Manual control was used by one-quarter (24.1%) of the entities, while ca. one-third
285 employed mechanical control, using equipment/machinery (excavators and
286 bulldozers) from the shore (20.3%) or within the water body, such as aquatic or
287 amphibious harvesters (16.5%). Additionally, 17.7% contained the spread of the
288 species by applying floating barriers, and only 2.5% used chemical control (Q13,
289 Figure 3b).

290 Financial resources spent by entities over the past five years for the management of
291 water hyacinth were variable and ranged from less than €1,000 (15%) to values
292 between €20,001 and €100,000 (27.5%) or higher than that (7.5%). 20% respondents
293 were unable to quantify the costs, despite acknowledging them (Q14, Figure 3c).



294

295

296 **Figure 3-** Aspects of management of water hyacinth (*Pontederia crassipes*) as
 297 perceived by respondents, regarding: **a)** Management phases undertaken by
 298 respondents' entities (Q12, n =84), **b)** Methods that are or have been used by entities
 299 to control the species (Q13, n=79), **c)** Financial resources (approximate total value)
 300 used by the entities, over the past five years for the management of water hyacinth
 301 (Q14, n=40), **d)** Level of success of the interventions carried out by the entities (Q17,
 302 n=47).

303

304 For 43.4% of the respondents, funding for the management of water hyacinth comes
 305 from the entity's own resources, while 24.5% mentioned resorting to national funds
 306 from the National authority for conservation (Environmental Fund). Of the other
 307 funding sources mentioned, the most frequently used was POSEUR (9.4%).

308 Regarding the frequency of control measures, 28.9% of respondents stated that
 309 control was carried out continuously, 18.4% annually, 13.2% monthly, and 2.6%
 310 quarterly. Finally, 13.2% know that control was carried out but were unsure of its
 311 regularity and 23.7% provided other options (sporadic control, biweekly,
 312 occasionally, just starting, no established regularity).

313 The success of management actions was quite variable. Only 2.1% of the
 314 respondents indicated that their entity had an excellent level of success,

315 corresponding to eradication of water hyacinth in their areas, with no plants or
316 propagules remaining. Almost three-quarters of the responses were quite evenly
317 distributed in three categories: 19.1% had good success, as they were able to control
318 the water hyacinth - the species still exists but at reduced densities, without
319 impacting human activities or the conservation of local fauna and flora; 25.5%
320 achieved moderate success - the species still exists, allowing most human activities,
321 but the density increases regularly, requiring new control measures; 25.5% indicated
322 reduced success, despite the measures implemented. 10.6% entities assumed that
323 control interventions were unsuccessful, as the current situation was worse than
324 before the interventions and another 10.6% only focused on prevention and
325 monitoring. Finally, 4.3% didn't have information to answer properly (Q17, Figure
326 3d).

327

328 **Classical Biological Control (CBC) (Section IV)**

329

330 A significant number of respondents considered CBC a risky (26.8%) or very risky
331 (3.9%) alternative for managing invasive plants, fearing that the agents used might
332 affect non-target species. However, 21.6% viewed CBC as a safe and more
333 sustainable method, 8.2% considered it a cost-effective alternative that should be
334 used more often in conjunction with other methods, and 9.3% said CBC was the best
335 option for controlling invasive plants. Nearly one-third (30.9%) stated that they were
336 not sufficiently informed about CBC to answer.

337 When it comes to the knowledge about the use of CBC specifically in Portugal to
338 manage invasive plant species, 10.3% of respondents were not aware of its use,
339 50.5% confirmed that they were aware of it, while 39.2% indicated they did not
340 know. Within respondents aware of CBC in Portugal, 44.9% properly acknowledged

341 its use against *Acacia longifolia*, 40.8% generalized it for *Acacia* species, and
342 occasionally it was referred its used for other species (Q20, Q21).
343 After being informed that in other regions of the world specific biological control
344 agents are used to manage water hyacinth, respondents were asked whether,
345 providing that all necessary tests and risk analyses were conducted, they would agree
346 with its use to control water hyacinth in Portugal. A total of 63.9% said they would
347 agree, only 4.1% responded that they would not agree, 29.9% had no opinion, and
348 2.1% chosen other options.
349 According to respondents' knowledge about the specific biological control agents for
350 water hyacinth, 40.1% of were familiar with the stem-feeding weevils (*Neochetina*
351 *bruchi* and *N. eichhorniae*) being the most mentioned (15.2%); 59.9% have never
352 heard of any agent (Suppl. material 2)

353

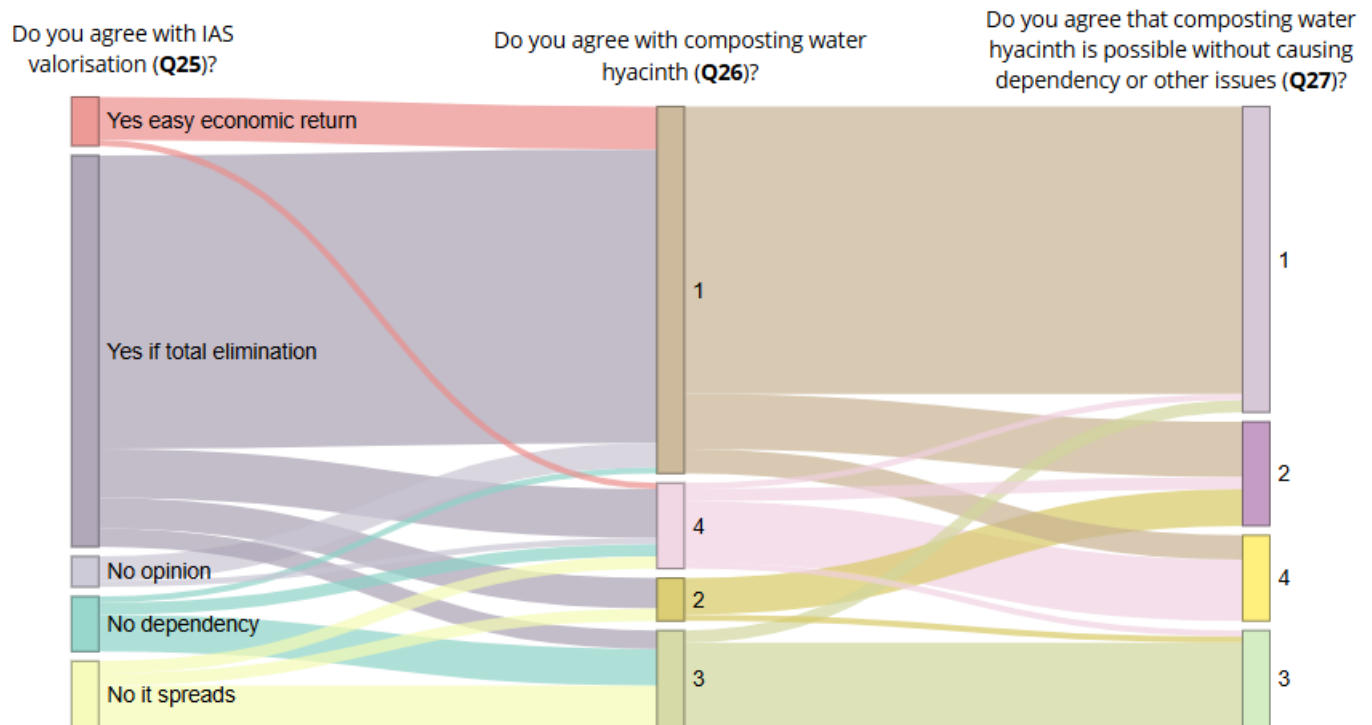
354 **Valorisation: Organic compounds obtained from water hyacinth (Section V)**

355

356 To better understand the respondents' answers, the results were correlated as shown
357 below (Figure 4). Most respondents agreed with the valorisation of invasive species
358 (74.2%) (Figure 4, left). Amongst them, the majority considered that it should only
359 occur if the goal was the total elimination of the species (66%), while a smaller
360 group considered that valorisation was always beneficial due to the economic return
361 (8.2%). Those who disagreed with valorisation highlighted the risks of spreading the
362 species (11.3%) or give rise to dependency on the resources created (9.3%).

363 When focusing the production of compost from water hyacinth (Q26 and Q27), the
364 majority of those who supported the total elimination of the species completely
365 agreed with this use. On the other hand, those who fear the spread or dependency on
366 the species tended to disagree, either totally or partially (Figure 4). In the question

367 concerning the possibility of producing compost responsibly without creating
 368 dependency, those who initially supported valorisation with the aim of species
 369 elimination remained largely in favour, while those who expressed concerns tended
 370 to disagree, either totally or partially (Figure 4, right).



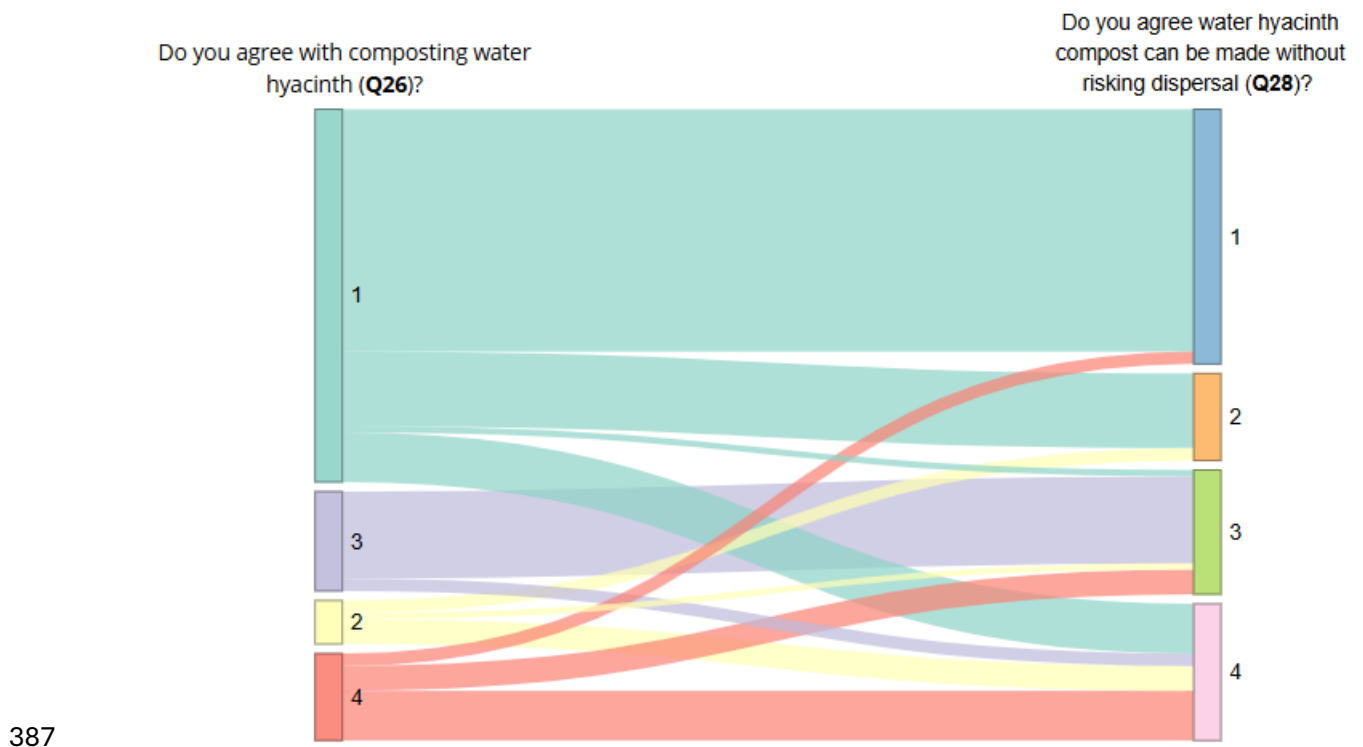
371

372 **Figure 4** – Sankey diagram illustrating the relationships of responses regarding the
 373 valorisation of an invasive alien species (Q25, left of the diagram), followed by the
 374 acceptance of organic compost production from water hyacinth (*Pontederia*
 375 *crassipes*, Q26, centre), and finally the feasibility of producing this compost without
 376 creating dependency on water hyacinth (Q27, right) (n=97). For Q26 and Q27, 1
 377 corresponds to Completely agree, 2 Partially agree, 3 Completely disagree, and 4
 378 Partially disagree. Complete text of the questions and options in Suppl. material 1.
 379

380 Most respondents fully or partially agree with composting water hyacinth alongside
 381 agro-forestry and agro-industrial by-products (61.9% and 7.2%, respectively).

382 However, about a third disagree with this valorisation, either completely (16.5%) or
 383 partially (14.4%). Regarding the production of water hyacinth compost without
 384 risking further species dispersal (e.g., during transport or when using the compost),
 385 over half agree, fully (42.3%) or partially (14.4%) while many disagree completely

386 (20.6%) or partially (22.6%, Figure 5).



387

388 **Figure 5** – Sankey diagram illustrating the relationship between the acceptance of
 389 organic compost production from water hyacinth (*Pontederia crassipes*), (Q26, left
 390 of the diagram) and the perception of the risk of species dispersion during this
 391 process (Q28, right, n=97). In both questions, 1 corresponds to Completely agree, 2
 392 Partially agree, 3 Completely disagree, and 4 Partially disagree. Complete text of the
 393 questions and options in Suppl. material 1.
 394

395 Respondents were asked about their interest in creating a network of responsible
 396 partners to cooperate in controlling most effectively water hyacinth. A large
 397 proportion either expressed interest in joining such a network (42.3%) or did not
 398 have an opinion but would like to be contacted in the future (43.3%), while a
 399 minority rejected the idea (14.4%).

400 Finally, respondents were asked to indicate two ways they considered most important
 401 for more effective management of invasive species, including water hyacinth; some
 402 respondents selected three options instead of two. A total of 42.1% of respondents
 403 stated the most important measure was the creation of dedicated, permanent, and
 404 well-trained teams for managing invasive species; 26.6% believed that the key

405 priority should be greater investment in biological control, integrated with other
406 control methods, to ensure a more sustainable approach to species management, and
407 27.8% indicated that securing more funding for managing invasive species was the
408 most crucial factor. The remaining 2.9% suggested other options, e.g., ensuring the
409 long-term continuity of control actions, reducing other pressures on ecosystems, and
410 creating a collaborative network.

411

412 **4) Discussion**

413

414 The findings of this study highlight significant challenges and opportunities in the
415 management and sustainable valorisation of water hyacinth in Portugal. While many
416 managing entities recognise the presence of this invasive species in their intervention
417 areas, the inability of almost a third to quantify the affected area, as well as other
418 invasion-related parameters, points to a critical gap in both monitoring and record-
419 keeping efforts by some entities. This lack of data from a significant part of the
420 entities alerts to the absence of standardised methodologies for monitoring the extent
421 of water hyacinth (and other invasive species) invasion, limiting the ability to assess
422 its real impact (Kissling et al. 2024; Datta et al. 2021). Additionally, these eventual
423 structural deficiencies in systematic surveillance, may hamper the development of
424 effective and targeted early detection and control strategies (Garcia-Lozano et al.
425 2025). This is particularly relevant considering that the introduction of water
426 hyacinth in new water bodies continues to occur (new records in 2020) as reported
427 by some of the respondents. Given the acknowledged, although not quantified,
428 ecological and economic impacts of water hyacinth invasion, addressing these
429 weaknesses is essential for improving resource allocation and management
430 efficiency. This challenge is not unique to Portugal, as other studies have shown that

431 the effective management of invasive species is often hindered by a lack of robust
432 and continuous monitoring systems (Felix et al. 2024). The reliance on occasional
433 and inaccurate evidence rather than systematic data collection may exacerbates
434 difficulties in controlling the spread of water hyacinth in some affected territories
435 (Mouta et al. 2023). To overcome this issue, investment in advanced monitoring
436 technologies, such as remote sensing, drone surveillance, and GIS-based mapping,
437 could significantly enhance data accuracy and management planning (Pádua et al.
438 2022). Citizen science programs can also give a valid contribution (Marchante et al.
439 2023a). These tools have been successfully employed in other invasive species
440 management programmes and have demonstrated their efficacy in providing real-
441 time, high-resolution data on species distribution and density (Große-Stoltenberg et
442 al. 2025; Haxaire et al. 2006). Additionally, training and capacity-building initiatives
443 for local authorities and environmental managers could improve their ability to
444 implement and interpret monitoring techniques effectively (Colaço et al. 2023).

445 The predominant management strategies for water hyacinth currently adopted by
446 entities in Portugal rely on mechanical and manual removal methods, with biological
447 and chemical controls being rarely mentioned. Though the reduced use of chemical
448 control is definitely positive, being in line with the key commitment of the European
449 Green Deal, and the One Health approach, biological control needs to be considered
450 (Sun et al. 2022). While manual and mechanical control approaches are effective for
451 short-term management, they are labour-intensive, costly, and often require
452 continuous interventions to prevent reinfestation (Coetzee et al. 2017). Additionally,
453 the outcomes are often insufficient, as recognized by the reduced or moderate
454 success of many interventions reported by the entities, as happens with other invasive
455 plants, namely *Acacia* species (Marchante et al. 2023b). Furthermore, these methods
456 do not address the underlying factors facilitating the rapid growth and spread of

457 water hyacinth, such as nutrient enrichment in water bodies (Abba and Sankarannair
458 2024).

459

460 **Adoption of Classical Biological Control**

461

462 The lack of use of biological control is particularly noteworthy. Despite its proven
463 success in other regions, such as North and South America and parts of Africa,
464 (Goode et al. 2021; Jiménez and Balandra 2007; Miller et al. 2023), classical
465 biological control (CBC) remains underexplored in Portugal, as well as all-over
466 Europe (Shaw et al. 2018) and as such is not used. This results in the lack of
467 awareness and understanding of CBC methodologies among managing entities with a
468 large group reporting insufficient knowledge on this topic. This can lead to
469 misconceptions or uncertainties about CBC safety and effectiveness and may inhibit
470 its implementation in the future (Marchante et al. 2023a).

471 The use of natural enemies from the native range of water hyacinth, such as weevils
472 (*Neochetina bruchi* and *N. eichhorniae*) or the sap-sucking planthopper, *Megamelus*
473 *scutellaris*, has been shown to not affect native flora (Goode et al. 2021). Research
474 has demonstrated that these biological control agents can significantly reduce plant
475 biomass over time (Goode et al. 2022), decreasing the need for costly mechanical
476 interventions. However, effective implementation requires not only thorough risk
477 assessment and regulatory approvals to ensure that non-target species and
478 ecosystems remain unaffected but also support from land managers and other
479 stakeholders to ensure that the biocontrol agents' populations, if/when released, are
480 not eliminated by other methods (Malik 2007). Increased collaboration with
481 researchers and institutions experienced in biological control could help bridge this

482 knowledge gap and facilitate its future adoption as part of an integrated management
483 strategy, as has happened with other species (López-Núñez et al. 2021).

484

485 **Valorisation: organic compounds obtained from water hyacinth**

486

487 The valorisation of water hyacinth biomass through compost production may
488 represent a promising avenue to increase management sustainability
489 (Beesigamukama et al. 2018). Organic composting offers a dual benefit: it provides
490 an environmentally friendly disposal method for the large quantities of harvested
491 biomass while also generating a valuable agricultural input to improve soil quality
492 (Muoma 2016). Numerous studies have confirmed the effectiveness of compost
493 derived from water hyacinth in improving soil fertility and crop yields (Mazumder et
494 al. 2019; Osoro et al. 2014). In our study, many respondents expressed a positive
495 stance towards the potential of biomass valorisation, albeit frequently with
496 reservations regarding the risks of species dispersal and dependency risks. Concerns
497 about unintentional propagation are valid, as improper handling of water hyacinth
498 biomass could contribute to its spread rather than its control (Pérez et al. 2015). The
499 risk of propagule survival during composting is a key consideration, and previous
500 research has emphasised the importance of ensuring complete degradation of viable
501 plant material through controlled composting conditions (Killick and Blanchon,
502 2018; Moffat et al. 2024). Therefore, any valorisation initiative must be accompanied
503 by rigorous protocols to prevent accidental dispersal of the invasive plant. Selecting
504 the most adequate season to collect the plants (avoiding to compost plants that bear
505 flowers and/or fruits), high-temperature composting, extended decomposition
506 periods, periodic testing for viable propagules, and implementation of good practices

507 (Pérez et al. 2015) and biosecurity procedures during collection and transport could
508 mitigate these risks (Martins et al. 2021; Silva 2024).

509 Another frequently mentioned concern was the possibility of creating economic
510 incentives that might become so attractive as to lead to the maintenance, rather than
511 the elimination, of water hyacinth populations. This paradoxical effect may arise
512 when invasive species become economically valuable resources disincentivizing
513 control efforts and potentially resulting in the persistence of the invasive species
514 (Barney 2014). To prevent such unintended consequences, clear regulatory
515 frameworks should be established to ensure that biomass valorisation is solely aimed
516 at the sustainable disposal of IAS, rather than promoting continued reliance on the
517 invasive species (Van Meerbeek et al. 2015). Robust strategies to raise awareness
518 and inform citizens are also crucial in this regard (Novoa et al. 2017).

519

520 **Challenges & Opportunities**

521

522 A particularly encouraging finding from this study was the willingness of 42.3% of
523 managing entities to participate in a network of responsible partners for improved
524 water hyacinth management. Collaborative approaches have proven successful in
525 invasive species management by fostering information exchange, resource sharing,
526 and coordinated action plans (Cordeiro et al. 2020; IPBES 2023; González et al.
527 2020; Marchante et al. 2024). However, a great proportion of respondents remained
528 hesitant or uninterested in joining such initiatives, indicating potential barriers to
529 engagement. Institutional limitations, financial constraints, and competing priorities
530 may all contribute to this reluctance. Addressing these barriers requires targeted
531 outreach and clear communication regarding the tangible benefits of collaboration
532 (Tsiamis et al. 2016). Demonstrating successful case studies where network-based

533 management has led to cost savings and increased efficiency could encourage greater
534 participation (Abrahams et al. 2019). Additionally, securing external funding for
535 joint initiatives could alleviate financial concerns and provide incentives for
536 involvement.

537 The findings of this study highlight the pressing need for an integrated and
538 multifaceted management approach to water hyacinth in Portugal. The current
539 reliance on mechanical removal is neither economically sustainable nor
540 environmentally sufficient to control large-scale invasions (Coetzee et al. 2017)
541 Instead, a combination of improved monitoring, expanded research on biological
542 control, safe and regulated biomass valorisation, and enhanced stakeholder
543 collaboration is required to address this challenge effectively.

544 Investments in monitoring infrastructure and data collection mechanisms are
545 essential and will provide a clearer picture of invasion dynamics and inform targeted
546 management actions. The project BioComp_3.0 is developing tools than can
547 contribute to this monitoring (BioComp_3.0 2025).

548 Increasing awareness and scientific outreach on biological control could help reduce
549 scepticism (Marchante et al. 2023) and facilitate its integration into existing
550 management frameworks. Additionally, developing and enforcing strict guidelines
551 for biomass valorisation will ensure that composting initiatives contribute to
552 eradication rather than perpetuation of the species (Nunes et al. 2021). Finally,
553 fostering a culture of cooperation among managing entities through well-structured
554 networks will enhance collective action and resource optimisation (IPBES 2023).

555

556 **5) Conclusions**

557

558 This study underscores the complexity of managing water hyacinth in Portugal and
559 highlights the critical areas requiring attention for more effective control. While
560 awareness of the species' impact is relatively high, gaps in monitoring and
561 quantitative assessments by some entities, the lack of biological control, concerns
562 regarding biomass valorisation and limited coordination amongst different entities
563 remain key challenges. Nonetheless, the interest in collaborative management
564 networks suggests a promising foundation for improving coordinated responses. By
565 aligning management efforts with sustainable practices, such as responsible biomass
566 utilisation, the BioComp_3.0 project can serve as a catalyst for the implementation of
567 effective strategies. More broadly, ongoing research - including the consideration
568 and testing of biological control - along with policy support and active stakeholder
569 engagement, can help mitigate the ecological and economic threats posed by water
570 hyacinth while transforming its biomass into a resource aligned with circular
571 economy principles. Moving forward, a commitment to adaptive, evidence-based
572 management will be essential to ensuring the long-term success of these
573 interventions.

574

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576

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