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Prioritization of quarantine pest list for the Caribbean using a multi criteria decision approach

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1 **PRIORITIZATION OF QUARANTINE PEST LIST FOR THE CARIBBEAN USING A**
2 **MULTI CRITERIA DECISION APPROACH**

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26 **Abstract**

27 Quarantine plant pests are socially, economically and environmentally important due to their
28 impact on food security, human health, global trade, and crop production costs. The increase in
29 global trade and tourism, frequent occurrence of natural disasters and climate changes have
30 exacerbated the rate of entry, establishment and spread of plant pests regionally and globally. It
31 has therefore become exigent to develop a list of pests of quarantine importance at the regional
32 and national levels to prioritize and allocate limited available resources to manage the associated
33 risks. In the present study, the Technical Committee on the Formulation and Prioritization of a
34 Regional Priority Pest List for the Caribbean, in collaboration with the National Plant Protection
35 Organization of the Caribbean countries and the United States Department of Agriculture - Animal
36 and Plant Health Inspection Service (USDA-APHIS), developed and prioritized a quarantine pest
37 list using a multi-criteria decision-making approach. The technical committee successfully
38 evolved the process in 2014 and 2018 and developed a list of the top 10 pests of quarantine
39 importance for the Caribbean region, employing the Delphi Technique (DT) and Analytical
40 Hierarchy Process (AHP) through the assignment of criteria that are relevant to the region. The
41 Mediterranean fruit fly (*Ceratitidis capitata*), frosty pod rot (*Moniliophthora roreri*) and the tomato
42 leaf miner (*Tuta absoluta*) listed as top quarantine pest threats were subsequently detected in the
43 region. This exercise guided the authorities in advance to allocate resources and develop response
44 plans including capacity building for surveillance and detection of priority pests. This has
45 demonstrated the significance and appropriateness of the multi-criteria decision approach to

46 determine priority pest lists and prepare the region for development of better management
47 practices.

48

49 **Keywords**

50 Analytical Hierarchy Process, Delphi Technique, Invasiveness, Quarantine Pest, Economic loss

51

52 **Introduction**

53 The Caribbean region, characterized by tropical and sub-tropical agriculture, is well known for its
54 diversity. Each country is unique in culture and food habits. Due to its rich diversity, the region
55 has been listed in the world's 36 biodiversity hotspots with more than 1,500 unique plant species
56 that are not present elsewhere in the world (Mittermeier et al. 2004; 2011). The region produces
57 the popularly known and sought after fine flavoured cocoa, some of the hottest peppers in the
58 world with more than one million Scoville Heat Units, high pungency ginger, richly flavoured
59 coffee, Spice Islands 'nutmeg', as well as the premium quality starch from the St. Vincent
60 arrowroot. A range of cereals (rice, corn), vegetables (tomato, hot pepper, cucurbits, cabbage,
61 lettuce, legumes), roots and tubers (cassava, sweet potato, yam, taro), sugarcane, coconut, spices,
62 coffee, citrus, pineapple, plantain, banana, breadfruit and papaya are also produced for local
63 consumption and export.

64 According to the Food and Agriculture Organization of the United Nations (FAO), plants provide
65 over 80% of the food consumed by humans and serve as the primary source of nutrition for
66 livestock. It estimates that 40% of global crop production is lost to pests every year. Annually,
67 plant diseases and invasive insects cost the global economy approximately US\$220 billion and
68 US\$70 billion, respectively (FAO 2020; Ristaino et al. 2021). To date, over 10,000 fungal species

69 associated with plants have been discovered, and it is reported that fungal infections cause more
70 harm than the diseases caused by other pathogenic microorganisms (Hussain and Usman 2019;
71 Nazarov et al. 2020). A viral infection can lead to 98% crop loss in tropical and sub-tropical regions
72 (Czosnek and Laterrot 1997). Phytoplasma infections can significantly decrease both crop yield
73 and quality. Crop losses to an extent of 40%, 60%, 93%, 30-80% and 100% were reported in
74 eggplant, tomato, pepper, potato and cucumber, respectively specific to Phytoplasma diseases
75 (Kumari et al. 2019). Similarly, plant-parasitic nematodes were reported to cause 12.3% crop
76 losses with an estimated value of US\$173 billion per year (Kumar et al. 2020).

77 Many pests of quarantine importance were also reported in the Caribbean (CABI 2012). Lethal
78 yellowing in coconut was first observed in the Caribbean in the late 1800s and continued to be a
79 serious problem in the Caribbean and Central America (Johnson 1912; Plavsic-Banjac et al. 1972;
80 CARDI 2013). It was proposed that import of cattle fodder from India to the Caribbean would
81 have carried the vector for Phytoplasma disease affecting palms (Ogle and Harries 2005; Gurr et
82 al. 2006). Similarly, the Fusarium wilt fungus (*Fusarium oxysporum* f.sp.*cubense* race1) that
83 devastated the Gros Michel Bananas variety in the region, might have been introduced into the
84 Caribbean with the Silk banana variety that came from South India, and from there spread to
85 Central and South America (Blomme et al. 2013). The spread of the invasive hibiscus mealybug
86 (*Maconellicoccus hirsutus*) and the red palm mite (*Raoiella indica*) had a serious impact on
87 Caribbean agriculture. Between 1995 and 1998, an estimated total of US\$18.3 million was spent
88 on the control of hibiscus mealybug (Edwards 1999). Although total economic losses due to the
89 pink hibiscus mealy bug have not been computed, the cost in Grenada (1995-1998) included annual
90 losses of an estimated US\$4.6 million. Among these was the cost of \$1.1 million for the control
91 of the mealybug and the loss of 38 hectares of blue mahoe (*Talipariti elatum*). The cost in St. Kitts

92 and Nevis, including the employment of management practices, was estimated to be US\$0.3
93 million. The potential loss to agriculture and forestry in Trinidad and Tobago was estimated to be
94 US\$125.0 million. The total reported loss to the Caribbean was approximately US\$138.0 million
95 – excluding control costs and loss of exports. It was estimated that the potential annual loss to the
96 United States of America if the pink hibiscus mealy bug were established there, would have been
97 US\$750.0 million (Ministry of Agriculture, Land and Marine Resources of Trinidad and Tobago
98 2004). The introduction of the Giant African Snail (*Achatina fulica*) from East Africa has been a
99 menace in the Caribbean islands of Antigua, Barbados, Dominica, Saint Lucia and Trinidad
100 (Pollard et al. 2008). Additionally, the Mango Seed Weevil (*Sternochetus mangiferae*) and Black
101 Sigatoka Leaf Spot (*Mycosphaerella fijiensis*) are a few more examples of economically
102 significant pests introduced into the Caribbean (Meissner et al. 2009).

103 Plant pests have also been a major contributing factor to the declining productivity of key
104 plantation crops that contributed significantly to agricultural gross domestic products, earning of
105 foreign exchange and employment generation. This in turn contributed to significant decline in
106 these major plantation crops. Some examples of these are Witches broom in Cocoa; Citrus Tristeza
107 Virus and Huanglongbing (HLB) in citrus production; Lethal Yellowing and Red Ring in coconuts
108 and Black Sigatoka in bananas. The increase in agricultural trade due to a huge reliance on food
109 imports (valued at US\$5 billion), the high dependency of Small Island Developing States (SIDS)
110 on tourism for their livelihood, the frequent occurrence of natural disasters in the region, and the
111 greater vulnerability of SIDS to climate change have intensified the chances of entry,
112 establishment and spread of invasive pests in the region (CARICOM, 2020). The Caribbean region
113 has experienced serious economic, social and environmental challenges due to the intrusion of
114 invasive pests (Pollard et al. 2008). When invasive alien species (IAS) are introduced into the

115 novel habitat with enhanced survivability, they can cause widespread harm to both native and
116 cultivated plant populations. The losses from damage and costs associated with management of
117 established IAS could exceed the cost of measures to prevent introductions from occurring. In this
118 regard, many National Plant Protection Organizations (NPPOs) around the world use a proactive
119 approach through the implementation of trade restrictions as a strategy to minimize the probability
120 of introduction of IAS. NPPOs may also use various strategies to stay informed about pest species
121 that may threaten their respective jurisdictions. In this context, it is important to prioritize the list
122 of pests of quarantine importance and to design strategies for preventing the entry of exotic pests
123 into the country. The strategies include monitoring, assessing and developing capacities to identify
124 and diagnose at all levels, developing an early warning system and risk mitigation measures and
125 developing a national pre-border, border and post-border response plan with continuous
126 intelligence. Furthermore, the prioritization process guides the national and regional authorities to
127 prioritize and allocate resources towards the implementation of appropriate quarantine and
128 phytosanitary measures (MacLeod and Lloyd 2020).

129 At the same time, inconsistencies in the randomized prioritization process may negatively impact
130 sound judgment leading to the oversight of the differences in potential outcomes and the high-risk
131 factors. There is, therefore, a strong need for a standard, precise and rigid valuation process that
132 minimizes biases when prioritizing regional pests. To prioritize the list of pests of quarantine
133 importance for the Caribbean, the current study used a multi-criteria decision-making approach,
134 employing Delphi Technique and Analytical Hierarchy Process.

135 **Materials and Methods**

136 **Technical committee on the formulation and prioritization of a regional priority pest list**

137 The technical committee of the Caribbean region was constituted in 2011. The committee was
138 comprised of the regional subject matter specialists viz., entomologist, fungal pathologist,
139 virologist, bacteriologist, malacologists, nematologist, weed scientist and an agricultural
140 economist. The committee employed the Delphi Technique and the Analytical Hierarchy Process
141 to formulate and prioritize the regional pest list of quarantine importance in 2014 and 2018. Prior
142 to the committee meetings, a series of virtual meetings and email transactions were held to share
143 the quarantine list of national importance from the National Plant Protection Organization of the
144 Caribbean countries. These lists were consolidated for consideration and analysis by the
145 committee.

146 **Delphi Technique in prioritization of regional pest list**

147 The Delphi Technique is a method used to estimate the likelihood and outcome of future events
148 based on expert opinion. It places a premium on “Expert Opinion” and uses qualitative information
149 provided by reputable professionals working in a particular subject-matter area.

150 In this study, the National Technical Authorities were trained in the development of national pest
151 lists based on the traditional guidelines and International Standards for Phytosanitary Measures
152 (ISPMs). The quarantine pest list of the Caribbean countries (Antigua and Barbuda, Dominica,
153 Dominican Republic, Grenada, Jamaica, Guyana, Guadeloupe and Martinique, Trinidad and
154 Tobago, Saint Lucia, and Saint Kitts and Nevis) were reviewed firstly in the process of prioritizing
155 a regional pest list by the Regional Technical Committee. The following resources were consulted
156 by the experts in shortlisting the regional pests.

- 157 1. The Centre for Agriculture and Bioscience International (CABI) Invasive Alien Species
158 Compendium
- 159 2. Caribbean Pathway Analysis (Meissner et al. 2009)

160 3. The CARICOM's List of 19 Commodities of Importance

161 4. The Agriculture Policy Programme, in which CARICOM identified three (3) commodities
162 that include cassava, condiments, spices and herbs.

163 Each expert selected their top 10 insect pests, comprising weeds, molluscs, fungi, bacteria,
164 nematodes and viral pathogens, based on the following criteria:

- 165 • Invasiveness
- 166 • Potential Spread Entry/ Exit Pathway
- 167 • Impact on social systems
- 168 • Economic domestic impact
- 169 • Economic Trade Impact
- 170 • Economic and Environmental goods Impact
- 171 • Environmental impact
- 172 • Feasibility of Management

173 The details of factors considered for each criterion is given in Table 1. After the consultation
174 process facilitated by the technical committee coordinator, the subject matter specialists presented
175 the pest lists . Based on the opinion of the specialists, the top priority pest list was compiled.

176 **Analytical Hierarchy Process in prioritization of regional pest list**

177 To rank the pests of importance identified from the Delphi Technique (DT), the Analytical
178 Hierarchy Process (AHP) was used in the current study. AHP is a multi-criteria decision making
179 method that was developed and extensively studied by Thomas L. Saaty in the 1970s. It is
180 grounded in mathematics and human psychology and has specialized application in group decision
181 making where a diversity of skills, knowledge and experiences are of particular value. The subject

182 matter specialists used the recommendations from the DT to rank pests using the AHP. The AHP
 183 model, viewed as better suited to the development of the Caribbean pest list, was tailored by
 184 Seepersad and Ram (2011) and used in the current study. The AHP model was given in
 185 supplementary file 1.

186 The process of ranking the plant pest list comprised of the stepwise processes: (i) identifying the
 187 criteria that were relevant to the region based on the social, environmental and economic
 188 importance, (ii) developing a scale of importance for pairwise comparison of the criteria identified
 189 to prioritize the pest list, (iii) assigning a value to each criterion based on the importance of the
 190 problem, (iv) calculating weightage for each criterion, (v) employing weightage of each criterion
 191 to calculate the value for each pest, and (vi) ranking of the pest list identified based on the overall
 192 weightage derived. In the current study, a list of seven criteria was developed as given below
 193 based on its relevance to agriculture in the Caribbean region:

Criterion 1	Criterion 2	Criterion 3	Criterion 4	Criterion 5	Criterion 6	Criterion 7
Food Security	Human Health	Crop Health	Aesthetic Value / Ecosystem Health	Production Costs	Foreign Trade / Exports	Public Costs

194
 195 Since each country was unique, the criteria in one country could be more important than in
 196 another. Each criterion was therefore assigned a set of weights. A pair-wise comparison matrix
 197 was developed and each criterion was weighed relevant to the other. This process provided the
 198 judgments required to develop the matrices. Each criterion was compared with another criterion
 199 using a rating scale from 1 to 9 and weightage was developed as presented in Tables 2, 3 and 4
 200 and Figure 1. The process of identifying a prioritized pest list for the Caribbean using AHP was
 201 conducted by the Technical Committee in Tobago in 2014 and in Trinidad in 2018. The process
 202 was intensive and systematic with face-to-face sessions.

203 Results

204 Priority quarantine pest list identified in 2014 using DT and AHP

205 The use of the Delphi Technique by the experts has resulted in the determination of 15 regional
206 priority pests for the Caribbean (Table 5). Five pests (Lethal yellowing in coconut; *Cyperus*
207 *rotundus*, *Parthenium hysterophorus*: Giant African Snail, Black sigatoka leaf spot) that were
208 reported as regulated quarantine pests in some of the islands were removed from the list of 15
209 before employing the AHP model. The Carambola Fruit Fly, Black Sigatoka and *Fusarium*
210 Tropical Race 4 were listed as pests of quarantine importance due to their possible impacts on food
211 security. Red Palm Weevil was included in the list based on their impact on ecotourism as a result
212 of the pest capacity to devastate the palm plants in those islands with large tourism industries. The
213 Mediterranean Fruit Fly, Frosty Pod Rot, Citrus Leprosis Virus, and Moko Wilt pathogens topped
214 the list for domestic and international trade implications. The pests identified using DT, however,
215 did not prioritize one pest over another, but rather only listed the top 10 pests. It was therefore
216 difficult for the national authorities to allocate resources to mitigate risk through surveillance and
217 the development of emergency action plans for management. This was overcome using the AHP
218 process, which dexterously used the weightage for each criterion to rank the pest.

219 In the present study, the AHP model assigned a higher weight to the human health criterion (44%)
220 followed by food security (21%). The lowest weight was assigned to the public costs criterion at
221 4%. The exercise conducted in 2014 ranked the Mediterranean Fruit Fly (*Ceratitidis capitata*) as a
222 pest of high-risk importance, followed by the Carambola Fruit Fly (*Bactrocera carambolae*). The
223 least importance was given to the Cassava Mite and Citrus Leprosis Virus. *Fusarium* Wilt TR4
224 that received global attention during this assessment period found a place in the top 5 list (Table
225 6).

226 **Priority quarantine pest list identified in 2018 using DT and AHP**

227 The exercise conducted in 2018 employing DT and AHP methods respectively identified and
228 prioritized the top 10 regional quarantine pests (Table 7). In 2018, the Mediterranean Fruit Fly
229 was ranked as a pest of high risk to the region followed by *Fusarium* Tropical Race 4 (fungus)
230 and Tomato Leaf Miner (insect). The Bacterial Wilt, Frosty Pod Rot and Lethal Yellowing were
231 assigned a moderate score by the AHP model. Citrus Canker and Leprosis, Fiji Disease in
232 sugarcane and Bacterial Panicle Blight in rice were rated low in the model (Table 7).

233 **Discussion**

234 The present study was an attempt to hone the process of developing a regional priority pest list
235 using a multi-criteria decision-making approach. The Delphi Technique was useful in the current
236 study based on the discussion, peer review, consultation and opinion of the experts. This technique
237 has been demonstrated to accomplish a convergence of opinion on a specific real-world issue. It
238 has the advantage of developing a full range of alternatives, exploring or exposing underlying
239 assumptions, as well as correlating judgments on a topic spanning a wide range of disciplines. The
240 Delphi Technique was predicated on the rationale that, “two heads are better than one, or n heads
241 were better than one”. Common surveys often try to identify “what is important” whereas the
242 Delphi Technique attempts to address “what is priority” (Hsu and Sandford 2007). This was
243 evident from the process, during which the regional technical committee initially attempted to
244 employ the Point Score Analysis in prioritizing the pest list based on the survey with less rigour
245 and lack of scientific evidence (data not presented).

246 While comparing the DT with the AHP model, the latter was seen as a structured technique for
247 organizing and analyzing complex decisions. It has been used around the world in a wide variety
248 of strategic decision-making situations, in areas such as border disputes, government, business,

249 industry, healthcare, and education. Given the complexity of some problems and the number of
250 factors that should be simultaneously considered to derive the best possible outcome, the AHP
251 boasts of going beyond prescribing a "correct" decision; rather, it can help decision makers find
252 an option that best suits their goal and their understanding of the problem. It provides a
253 comprehensive and rational framework for structuring a decision problem, for representing and
254 quantifying its elements, for relating those elements to overall goals, and for evaluating alternative
255 solutions (Wan et al. 2005; Szabo et al. 2021). The AHP Prioritized Pest List criteria set a strategic
256 objective to identify high-risk quarantine pests for early detection.

257 The prioritization process gave way to the first Regional Priority Pest List being completed in 2014
258 identifying the top 10 pests of regional priority and then once again in 2018. The Pest Prioritization
259 Exercises were seen to be both useful and instructive for the region as the lists identified several
260 key pests that were subsequently detected in the region, Mediterranean Fruit Fly (*Ceratitidis*
261 *capitata*) in the Dominican Republic in 2015 (Zavala-López et al. 2021), Frosty Pod Rot in Jamaica
262 in 2016 (Ministry of Agriculture, Jamaica 2022) and *Tuta absoluta* in Haiti in May 2019
263 (Verheggen and Fontus 2019).

264 The outbreak of Mediterranean Fruit Fly was reported in the Dominican Republic in March 2015,
265 causing an export revenue loss of US\$ 40 million within 10 months of outbreak, risking 30,000
266 jobs (Zavala-López et al. 2021). The rapid action taken by the government, in collaboration with
267 the FAO, the International Atomic Energy Agency (IAEA), the United States Department of
268 Agriculture-Animal and Plant Health Inspection Service (USDA-APHIS), Organismo
269 Internacional Regional de Sanidad Agropecuaria (OIRSA) and the Inter-American Institute for
270 Cooperación on Agriculture (IICA), successfully eradicated the fruit fly in January 2017 through
271 application of sterile insect technique and integrated pest management practices. This has protected

272 the horticulture industry of neighbouring countries in the Caribbean, Mexico and United States,
273 circumventing significant economic losses (Zavala-López et al. 2021). It is significant to note that
274 this pest was ranked in the top priority quarantine pest list developed in 2014 using the multi-
275 criteria decision approach.

276 Similarly, various reports had been received in Jamaica that farmers were losing 40-90% of their
277 production due to frosty pod rot disease. It was estimated to destroy anywhere between 80-100%
278 of the entire production in the island. The first case of the frosty pod rot disease was reported to
279 the Ministry of Agriculture in August 2016, at which point it was discovered that the parish of
280 Clarendon was heavily infested. In a matter of approximately 4-5 months, the disease was
281 discovered to be in the neighboring parishes of St. Catherine, St. Andrew, and St. Mary. It was
282 suspected that the pathway of entry of the frosty pod rot disease would have been through human
283 transmission. Based on molecular analysis, it was discovered that the strain of the frosty pod rot
284 disease in Jamaica is similar to that of Columbia (Ministry of Agriculture and Fisheries, Jamaica
285 2022). The prioritization of pests has assisted the region to develop strategies in advance for the
286 management of the pests were they to enter into the territory. In this case, the strategies employed
287 in Jamaica included (i) a delimiting survey to identify how far the disease spread, (ii) training and
288 sensitization of farmers and other stakeholders of the disease, (iii) creation of a buffer zone that
289 eliminated all the conditions that the disease requires to survive, and (iv) training of officers in
290 management practices. Similarly, Huanglongbing or citrus greening disease prioritized for the
291 Caribbean region, though identified in Jamaica earlier, was recently detected in Trinidad in 2017
292 leading to the destruction of 200,000 citrus trees (Ministry of Agriculture, Trinidad and Tobago
293 2017). Tomato leaf miner, ranked in the top 10 list from the 2014 and 2018 exercises, was
294 subsequently reported in 2019 and 2021, respectively, in Haiti and Trinidad. This could pose a

295 potential threat for dissemination to the Dominican Republic and North American countries. This
296 has clearly demonstrated the relevance and usefulness of the priority exercise employed in the
297 development of the regional priority pest list.

298 Most importantly, the use of pest prioritization techniques has been highly beneficial to the SIDS
299 that are characterized with poor capacity in allocating resources. The prioritization process can
300 guide SIDS to precisely direct its resources for the prevention and management of the quarantine
301 pests. In addition, the employment of pest prioritization techniques will be highly useful in
302 determining the pathways and alerting the inspection processes at air and water borders in SIDS
303 which are highly vulnerable to the entry of invasive pests through tourism-related activities. The
304 prioritization process has furthermore strengthened the local knowledge throughout the region on
305 quarantine pests of importance.

306 Though the AHP model permitted the ranking of the pest list based on the relative importance of
307 the criteria proposed, challenges still remain due to the dependency of the model on the provision
308 of strong scientific evidence and receipt of an unbiased list of pests. To overcome the bias of
309 experts and acquisition of a consistent list of quarantine pests, the Pest Assessment and
310 Prioritization Process (OPEP) model could be explored in the future for prioritization of pests for
311 the Caribbean.

312

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318

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389

390 **Table 1. Pest Prioritization Criteria used by experts in Delphi Technique**

Criteria	Factors
<p>1. Invasiveness (establishment)</p>	<ul style="list-style-type: none"> • Pest has demonstrated invasive capability in new distribution outside of its natural range • Pest is distributed in climates similar to that throughout • Hosts of the pest are available and prevalent in the region • Reproductive potential is high (no. progeny/female; no. generations/year; asexual capability) • Dispersal capabilities • How invasive the pest (Ability to establish and thrive)
<p>2. Potential Spread Entry/ Exit Pathway</p>	<ul style="list-style-type: none"> • Pest is highly mobile (capable of flight; carried easily by wind, other organisms or moving water) • Natural barriers in country absent or not likely to prevent natural spread of the pest • Pest travels with commodities that are moved commonly by man • Documentation and factors to consider: <ul style="list-style-type: none"> ○ high interception numbers ○ hitchhikes on non-hosts ○ frequently imported commodities are hosts ○ hosts imported for planting ○ Is smuggling likely?

Criteria	Factors
	<ul style="list-style-type: none"> ○ What have neighboring countries recorded for these items?
<p>3. Impact on social systems</p>	<ul style="list-style-type: none"> • Food security • Loss of employment • Human health • Livestock and pet health • Amenities • Heritage values
<p>4. Economic / domestic impact</p>	<ul style="list-style-type: none"> • Production cost, domestic market share • GDP considerations • Crop Loss / loss of primary production • Farmers cost of controlling or managing pest
<p>5. Economic / Trade Impact</p>	<ul style="list-style-type: none"> • Foreign trade / exports of goods
<p>6. Economic / Environmental goods Impact</p>	<ul style="list-style-type: none"> • Impact on tourism products – export of services and aesthetic value • Reduction in or limitation to indigenous species (flora and fauna) • Negative ecosystem changes
<p>7. Feasibility of Management</p>	<ul style="list-style-type: none"> • Public costs including surveillance, detection and control

392 **Table 2. Scale of importance for pairwise comparison of criterion set for prioritizing pest**
 393 **list**

Intensity of importance	Definition	Explanation
1	Equal importance	Two elements contribute equally to the objective
3	Moderate importance	Experience and judgement slightly favour one element over another
5	Strong importance	Experience and judgement slightly favour one element over another
7	Very strong importance	One element is favoured very strongly over another, its dominance is demonstrated in practice
9	Extreme importance	The evidence favouring one element over another is of the highest possible order of affirmation
2,4,6,8 can be used to express intermediate values. 1.1, 1.2, etc. for elements that are very close in importance.		

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396 **Table 3. Pairwise comparison and ranking of the criterion identified for prioritizing the**
 397 **pest list**

Matrix	Food Security	Human Health	Crop Health	Aesthetic Value / Ecosystem Health	Production Costs	Foreign Trade / Exports	Public Costs
Food Security	1	1/5	5	7	1	5	5
Human Health	5	1	5	7	7	5	5
Crop Health	1/5	1/5	1	5	1/3	1/5	3
Aesthetic Value / Ecosystem Health	1/7	1/7	1/5	1	3	3	3
Production Costs	1	1/7	3	1/3	1	3	3
Foreign Trade / Exports	1/5	1/5	5	1/3	1/3	1	1
Public Costs	1/5	1/5	1/3	1/3	1/3	1	1

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401 **Table 4. Developing weightage to the criterion based on the significance in relation to**
 402 **occurrence of pest**

Criterion	Mean value of comparison	Weight
Food Security	2.0914	0.2126
Human Health	4.3739	0.4446
Crop Health	0.6314	0.0642
Aesthetic Value / Ecosystem Health	0.7297	0.0742
Production Costs	1.0366	0.1054
Foreign Trade / Exports	0.5805	0.0590
Public Costs	0.3943	0.0401
<i>TOTAL</i>	9.8378	1

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405 **Table 5. Pests of quarantine importance for the Caribbean in 2014 using Delphi technique**

Subject Matter Specialist	Top 15 Pest of importance to the region	Criteria used to determine the pest being in the top 10 for the region
Entomology	Red Palm Weevil (<i>Rhynchophorus ferrugineus</i>)	Aesthetic / Food Security / The Plant Propagative Material
	Mediterranean fruit fly (<i>Ceratitis capitata</i>)	production cost and domestic trade implications
	Carambola fruit fly (<i>Bactrocera carambolae</i>)	Food security /Economic impact
	Cassava mite (<i>Mononychellus tanajoa</i>)	Food security
	Tomato Leaf miner (<i>Tuta absoluta</i>)	Food security
Fungi	Fusarium wilt in Banana <i>Fusarium oxysporum</i> f.sp. <i>cubens</i> TR4	Food security/ Economic Impact
	Frosty pod rot in Cacao (<i>Moniliophthora roreri</i>)	Trade implications
	Black Sigatoka leaf spot in Banana (<i>Mycosphaerella fijiensis</i>)	Food security/ Trade implications / Natural Spread Pathway
Viruses	Citrus leprosis virus	Trade implications
Bacteria /Phytoplasma	Bacterial wilt in banana (<i>Ralstonia Solanacearum</i>)	production cost and domestic trade implications
	Citrus canker (<i>Xanthomonas citri</i> subsp. <i>citri</i>)	Trade implications
	Lethal yellowing in coconut (<i>Candidatus Phytoplasma</i>)	Economic and environmental impact (aesthetic value)
Weeds	<i>Cyperus Rotundus</i>	Food Security / Economic Impact / Human Movement Pathway
	<i>Parthenium Hysterophorus</i>	IAS / Food security/ Public cost
Molluscs	Giant African Snail (<i>Achatina Fulica</i>)	Human Health / Public cost / Hitch hiking Pest

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408 **Table 6. Prioritized quarantine pests identified for the Caribbean using the Analytic**
 409 **Hierarchy Process in 2014**

Pest list derived from Delphi Technique	Weighted Score	Final AHP Ranking of Invasive Alien Species
Pest #1: <i>Bactrocera carambolae</i> (Carambola Fruit Fly)	0.153	2
Pest #2: <i>Fusarium oxysporum</i> f.sp. cubens Race 4 (Banana Fusarium Wilt)	0.130	4
Pest #3: <i>Moniliophthora roreri</i> (Cocoa Frosty Pod)	0.065	7
Pest #4: <i>Tuta absoluta</i> (Tomato Leaf Miner)	0.126	5
Pest #5: <i>Ceratitis capitata</i> (Mediterranean Fruit Fly)	0.166	1
Pest #6: Citrus leprosis virus (Leprosis of citrus)	0.048	9
Pest #7: Citrus canker (<i>Xanthomonas citri</i> subsp. <i>citri</i>)	0.053	8
Pest #8: <i>Mononychellus tanajoa</i> (Cassava Mite)	0.045	10
Pest #9: <i>Ralstonia solanaeacearum</i> (Races 2 Moko Disease)	0.138	3
Pest #10: <i>Rhynchophorus ferrugineus</i> (Red Palm Weevil)	0.076	6

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411 **Table 7. Prioritized quarantine pests identified for the Caribbean using the Analytic**
 412 **Hierarchy Process in 2018**

	Pest list derived from Delphi Technique	Weighted Score	Final AHP Ranking of Invasive Alien Species
A	Pest #1: <i>Burkholseria glumae</i> (Rice Bacterial Panicle Blight)	0.064	10
B	Pest #2: Fiji disease virus (Fiji Disease in sugarcane)	0.066	9
C	Pest #3: <i>Fusarium oxsporum</i> f.sp. <i>cubense</i> (Fusarium Tropical Race 4)	0.125	2
D	Pest #4: <i>Ceratitis capitata</i> (Mediterranean Fruit Fly)	0.221	1
E	Pest #5: <i>Ralstonia solanacearum</i> (Moko wilt in banana)	0.100	4
F	Pest #6: <i>Candidatus Phytoplasma</i> (Lethal yellowing in coconut)	0.086	6
G	Pest #7: <i>Tuta absoluta</i> (Leaf miner in tomato)	0.113	3
H	Pest #8: Citrus Leprosis Virus (Leprosis of Citrus)	0.068	8
I	Pest #9: <i>Moniliophthora roreri</i> (Cocoa Frosty Pod)	0.088	5
J	Pest #10: <i>Xanthomonas citri</i> subsp. <i>citri</i> (Citrus canker)	0.069	7

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415 **Figure Legends:**

416 **Figure 1. Percentage of weight assigned to criteria based on the importance of problem**

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