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**A model that will assist on-ground practitioners in their  
quest to protect biodiversity values in natural  
ecosystems**

 **Franklin Panetta**

# A model that will assist on-ground practitioners in their quest to protect biodiversity values in natural ecosystems

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## Summary

There has been ongoing discussion around the necessity for quantitative models in ecology. The use of quantitative modeling is well established in some areas of endeavour, such as Before-After-Control-Impact (BACI) studies, but not in others, in particular the field of invasion ecology. In weed risk analysis, semi-quantitative models (scoring systems, with or without weighting procedures) help policy makers to assess the risk (hazard) posed by individual weed species. Such systems are available to assess weed risk management feasibility at larger geographic scales. However, nothing is available to assist on-ground practitioners in prioritising weed control at the individual site level. Interestingly, the fundamental problem of model choice was solved in the early 2000s by sociological researchers (Dana and Dawes 2004), who demonstrated that qualitative models actually **outperformed** quantitative models, as long as all of the important factors in the system had been identified. An earlier attempt to establish this finding in the weed invasion literature (Panetta and Cacho 2014) has not been successful. In this paper, I use the results from an ongoing project (“Future-proofing Australia’s National Post-Border Weed Risk Management System”) to develop a model that combines both qualitative and semi-quantitative approaches. This model should be fit-for-purpose by practitioners at the site level, as well as by policy makers charged with allocating scarce resources at larger geographic scales.

## Keywords

Co-ordinated control, Maintenance control, Policy maker, Practitioner, Weed management feasibility

## Introduction

The problem of allocating scarce resources (Cacho and Hester 2011) is endemic in the management of invasive plants. It is in the foreground in incursion management, as well as in determining which weeds to target in the protection of natural biodiversity. This problem can be addressed via one of three fundamental modelling approaches. Quantitative models are suitable where the analytic environment is data-rich, such as in biological (or physical) systems. Semiquantitative models find their place where some data are available. Where no data are available, but there is an intuitive understanding of a system, qualitative models come into their own. Ironically, qualitative models can actually be **more** accurate than quantitative models, **providing that all of the important factors are identified** (Dana and Dawes 2004).

39 For weed risk assessment, semiquantitative models, such as scoring systems, have been used with a  
 40 high degree of success. This has allowed policy makers to prioritise weeds for coordinated  
 41 management programs (such as eradication) at larger (national or regional) geographic scales.  
 42 However, at the smallest scale (e.g., managing weeds in individual biodiversity assets), there is no  
 43 real assistance for practitioners. In most cases, a practitioner would not be amenable to, or capable  
 44 of, adapting a scoring system for use on a site-by-site basis.

45 Panetta and Grigg (2021) presented a partial analysis of the weed risk management feasibility of the  
 46 most impactful weeds in Christmas Island National Park (Christmas Island, Indian Ocean.) Two  
 47 species-intrinsic factors, namely the time to reproduction and the nature of the dispersal vector suite  
 48 (sensu Panetta and Cacho 2012) were utilised. This approach provides a land manager a means of  
 49 prioritising the species that pose the greatest weed risk, i.e., “extreme”—equivalent to the concept  
 50 of “transformer” (first elaborated by Richardson et al. 2001). These two factors are arguably the  
 51 **most important** in determining management feasibility, but a thorough treatment would clearly  
 52 need to take into consideration a number of additional factors (see Figure 1).

53

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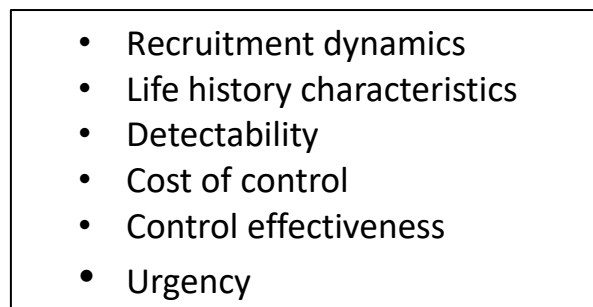
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- 
- Recruitment dynamics
  - Life history characteristics
  - Detectability
  - Cost of control
  - Control effectiveness
  - Urgency

60 **Figure 1.** Factors to be taken into consideration in the determination of weed risk management  
 61 feasibility

62 In the wake of the 2019/2020 Black Summer Bushfires and recent floods in Australia, on-ground  
 63 practitioners have had to make decisions relating to the prioritisation of weed management in post-  
 64 disturbance landscapes, while lacking the tools to support timely decision making. Thus, there is a  
 65 critical need for decision support tools specifically designed to assist these operators in managing  
 66 weeds after such massive disturbances.

67 The objectives of this study were:

- 68 1. To develop a full analysis of weed risk management feasibility;
- 69 2. To develop decision support tools for land managers by designing post-disturbance modules  
 70 to allow on-the-ground decision making; and

71

## 72 **The approach**

73 Major fires and floods are singular disturbance events that present both risks and opportunities  
 74 for weed management. The imperative for restricting the allocation of scarce resources to  
 75 management of the most damaging weeds will remain, but management feasibility will likely  
 76 differ between species in the post-disturbance environment. Many changes in management  
 77 feasibility, whether positive or negative, will act “across the board” in relation to the weed flora  
 78 and hence will be of little use to their prioritisation for management. Availability of resources  
 79 (including participation by volunteers) will influence whether or not weed management is

80 undertaken in an asset, rather than which weeds are targeted for control. Accordingly, factors  
 81 that will permit discrimination between weeds with regard to management feasibility are  
 82 elaborated in this piece. Two categories of weeds are considered: high-impact transformer  
 83 species (*sensu* Richardson et al. 2001) of restricted distribution that have previously been  
 84 declared targets for coordinated management, (such as eradication/extirpation or containment);  
 85 and transformers that are widespread and therefore beyond the stage of invasion at which  
 86 coordinated management is a realistic goal. Management of the former group is a **weed-led**  
 87 activity, whereas management of the latter is **site-led** (see Owen 1998), which will apply to  
 88 most of the species to which the modules would be applied.  
 89

90 **Prioritising weeds for control and deciding upon the type of control**

91 Prioritising weeds for control and deciding upon the type of control and its associated  
 92 investment are fundamental to weed management planning. Risk analysis is central to this  
 93 process, combining the activities of risk assessment, risk management and risk communication.  
 94 Risk assessment methodology is highly developed, but risk management has typically been a  
 95 secondary matter, often overlooked. Some time ago, Virtue et al. (2001) listed the essential  
 96 criteria for addressing the feasibility of managing weeds as: 1) stage of invasion; 2) weed  
 97 biology; 3) means of control; 4) cost of weed control; and 5) motivation of land managers. In  
 98 recent years there has been a move by invasion scientists and practitioners to develop scoring  
 99 protocols for the assessment of weed management feasibility (Wilson et al. 2016, Booy et al.  
 100 2017, Vanderhoeven et al. 2017, Panetta and Grigg 2021).  
 101

102 Disturbance is a major factor affecting the invasion by, and consequent impact of, weeds in  
 103 natural ecosystems (Hobbs and Humphries 1995). Human-induced disturbances such as  
 104 fragmentation, nutrient enrichment, and changed grazing and fire regimes are important, as are  
 105 natural disturbances such as major floods and catastrophic fires. The latter events are unique  
 106 forms of disturbance that provide both risks and opportunities for weed management (Zimmer  
 107 et al. 2012). The aim of this exercise is to develop modules that are specific to post-fire and  
 108 post-flood conditions and can be used to assess management feasibility as a basis for  
 109 prioritising weeds for control. In designing these modules, I have been conscious of the need  
 110 for simplicity (while capturing essential features), so that modules will be easy to use at  
 111 small (site) geographic scales.  
 112

113 **Post-disturbance risks and opportunities**

114 Management activities that may contribute to weed introduction, establishment and spread  
 115 include soil disturbance associated with firebreak/fire containment lines, access track  
 116 construction, and the use of potentially weed-contaminated heavy vehicles, such as bulldozers  
 117 and other management vehicles. The introduction of fodder, for native or domestic animals can  
 118 provide opportunities for weed seed introduction. Weeds may also be dispersed by animals  
 119 farther than is usual in unburnt vegetation, as animals may travel farther than usual to find  
 120 food, including onto open pasture (Zimmer et al. 2012). Similar pathways of weed introduction  
 121 are likely to be active after major flood events.  
 122

123 Some weeds have highly persistent seed banks and germinate prolifically after fire. In the  
 124 absence of targeted control efforts in the first few seasons post fire, they may increase in cover  
 125 abundance locally, as well as spread further through the landscape. Timely post-fire  
 126 management action is necessary to prevent both potential outcomes. Fire may cause high  
 127 mortality in weeds that are not fire-adapted and may therefore create an opportunity for  
 128 increased management impact. Control of weeds that are adversely affected by fire (i.e., where

129 established plants are killed or reduced in size before they can reach the reproductive stage)  
130 presents an opportunity for changing the relative cover abundances of weeds vs native species  
131 in favour of the latter.  
132

133 Improved access immediately after fires may provide new opportunities for control. This may  
134 apply especially in dense riparian vegetation or in wet forests, where the dense vegetation  
135 generally impedes access to weeds, or wherever the foliage of established weeds is beyond  
136 reach of standard foliar chemical methods. Finally, the relatively open conditions following a  
137 major fire event will provide an opportunity for enhanced weed surveillance that could permit  
138 the detection of new and emerging weeds (Zimmer et al. 2012). Similar opportunities may exist  
139 after floods, although in some cases the deposition of large amounts of debris may cause  
140 problems relating to accessibility and consequently weed detection and control.  
141

## 142 **Weed management strategies**

143 Coordinated control and maintenance control are the two fundamental weed management  
144 strategies.  
145

### 146 **Coordinated control**

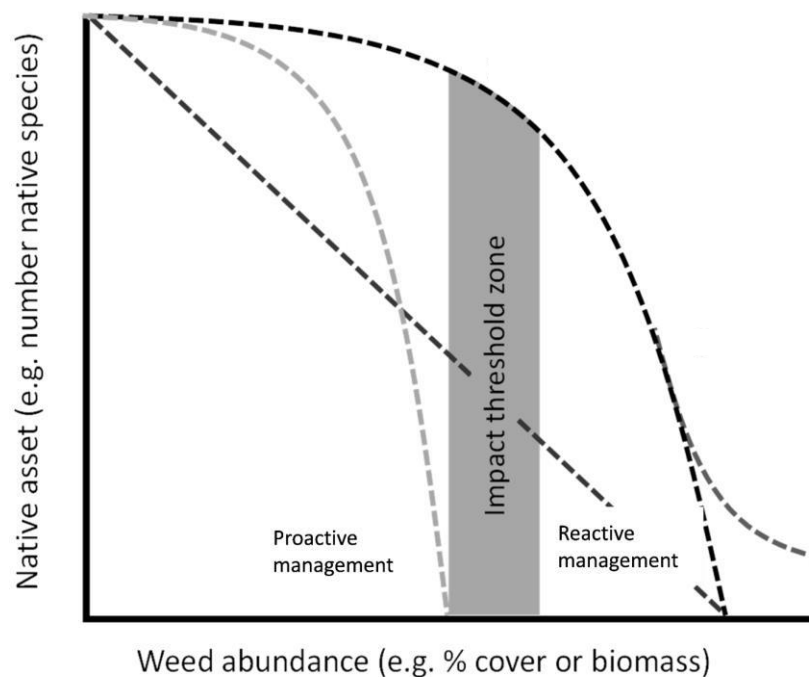
147 Coordinated weed control strategies include eradication and containment. Eradication has been  
148 defined as the elimination of every single individual (including propagules) of a species from a  
149 defined area in which recolonisation is highly unlikely. Where recolonisation is possible,  
150 **extirpation** (the elimination of all individuals from an area in which the possibility of  
151 recolonisation cannot be ignored in practice; Wilson et al. 2016) could be the appropriate  
152 strategy for high value assets. This would be the case when such assets are isolated spatially  
153 and potential pathways of recolonisation are either inactive or can be managed effectively.  
154

155 Containment can be either absolute (stopping spread) or relative (slowing spread), but the  
156 concept of absolute containment has limited application (Panetta and Cacho 2012), often  
157 restricted to a scenario combining species that naturally spread slowly with the existence of  
158 strong barriers. Slowing spread can provide substantial benefits, including 'buying time' while  
159 more effective control methods, such as biological control, are developed. However, this  
160 strategy requires an indefinite commitment of funding and other resources and has not proven  
161 attractive to policy makers.  
162

### 163 **Maintenance control**

164 In most cases "maintenance management" (i.e., controlling a transformer to densities at which  
165 it can be tolerated) will be the most appropriate response. Where damage functions are non-  
166 linear, this would involve ensuring that invader densities lie below the impact threshold zone  
167 (Figure 2).  
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195 **Figure 2.** Weed impact threshold relationships can be defined as non-linear declines in one or more  
196 ecosystem properties with increasing weed abundance. For natural ecosystems, such properties as the  
197 number of native plant species or the occurrence of rare and threatened species will be of concern. The  
198 objective of maintenance control is to keep the cover abundance of transformers at levels sufficiently  
199 low to minimise their impacts on ecosystem values (from Panetta and Gooden 2017).  
200

201 **Setting the context**

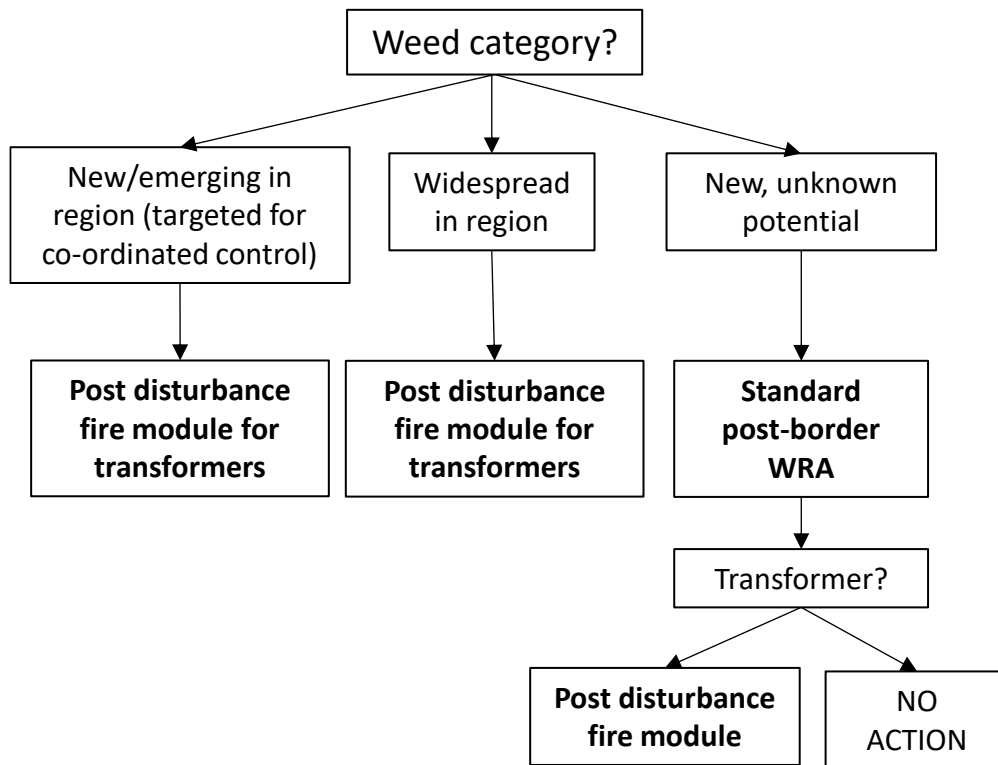
202 Post disturbance weed risk management (WRM) modules need to be applicable at a range of  
203 scales, from state to the regional and local (site) scales. Higher level (state and regional scales)  
204 will be appropriate for determining the gross allocation of funding and other resources  
205 following a catastrophic environmental event, whereas considerations at the site level will  
206 relate specifically to the prioritisation of weed species for on-ground management.  
207

208 **Small scale (state or regional) considerations: disturbance type and severity**

209 Fire and flood are different disturbance types, requiring the design of different post-disturbance  
210 WRM modules. How such modules are applied will depend upon the category of weed, for  
211 example whether a species has a restricted distribution and has been targeted for coordinated  
212 control, is widespread and has significant impacts, or has been newly detected and is of  
213 unknown significance. This last category of weed will require weed risk assessment (WRA)  
214 and therefore falls outside the scope of the present exercise, whose focus is on the management  
215 of species for which the weed risk has already been determined. In addition to the availability  
216 of standard WRA procedures (see Pheloung et al. 1999 for a pre-border example), preliminary  
217 guidance is available for the assessment of weed risk based on field measurements (Blood et al.  
218 2016, Panetta 2016).  
219

220 The procedure for applying the post-disturbance WRM modules is similar for both disturbance  
221 types (Figure 3). Where the weed risk is unknown, however, it is doubtful as to whether WRA  
222 assessment could be undertaken quickly enough to for the modules to be applied.

223



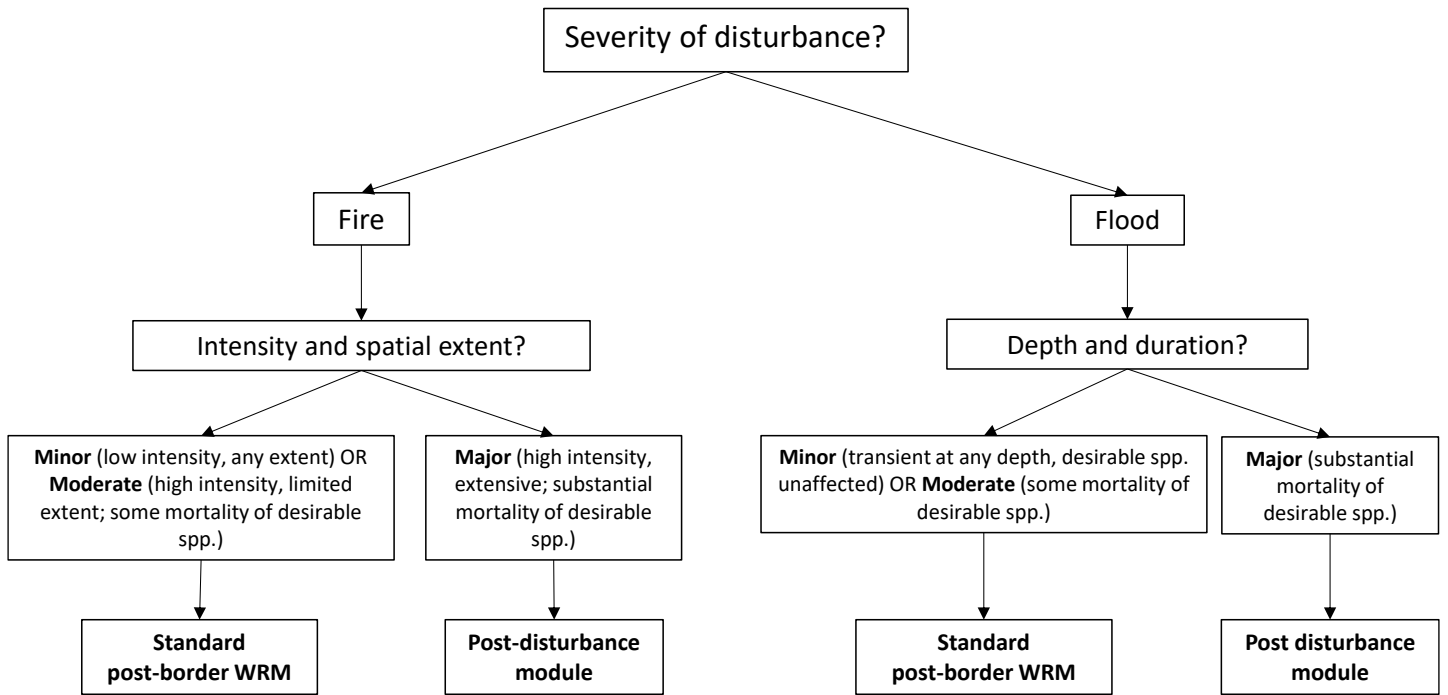
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225 **Figure 3.** The decision making procedure is identical, whether the catastrophic event is a fire or flood.

226

227 The impact of a disturbance event upon ecosystem values will vary according to its severity.  
 228 For fire events, this would be defined in terms of the intensity and areal extent of the fire and,  
 229 for flood events, in terms of the depth and duration of flooding (Figure 4). For both disturbance  
 230 types, post-disturbance WRM modules would be especially relevant to situations in which  
 231 substantial mortality of desirable species had occurred.

232

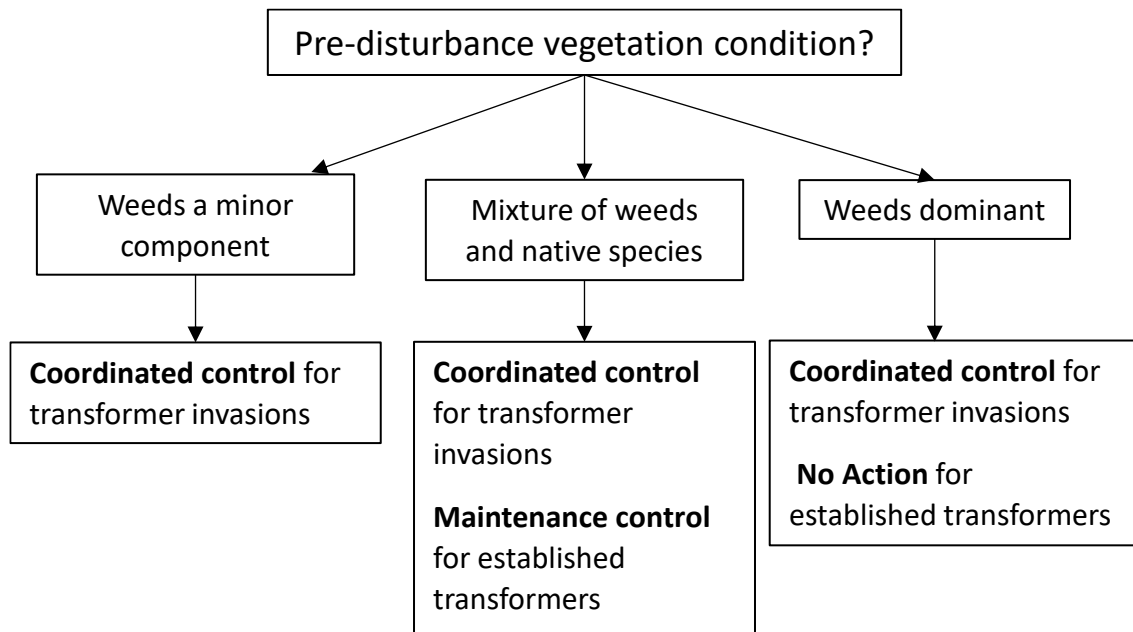


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**Figure 4.** For both fires and floods, dedicated post-disturbance WRM modules would be most relevant to situations in which the disturbance was sufficient to cause substantial mortality of desirable species.



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243 **Figure 5.** For natural ecosystems, strategic weed management goals will vary according to the pre-  
244 disturbance vegetation condition.

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246 Large scale (site) considerations

247 Post-disturbance WRM modules will most immediately applicable at the site level. In Figure 5,  
248 different types of vegetation condition in a natural ecosystem are delineated, from one extreme  
249 where weeds are a minor component, to the other, where the plant community is a highly  
250 degraded type that is weed-dominated.

251

252 Feasibility of management

253 It could be anticipated that there would be at least some generic changes in the feasibility of  
254 management for all weeds post-disturbance, and that these changes would be specific to the  
255 type of disturbance. Such changes could be positive (i.e., increasing management feasibility) or  
256 negative (reducing management feasibility). By all appearances, a major fire event would,  
257 overall, increase management feasibility more than would a major flood, whose net effect  
258 would be negative (Tables 1 and 2).

259

260 **Table 1.** Generic change in weed management feasibility post fire in natural ecosystems. (Negative =  
261 reduced feasibility; mixed = neutral effect)

262

Factor	Net effect	Comments
<b>Detectability pre-reproduction</b>	Positive	The habitat should become more open as a result of removal of above ground biomass, markedly improving detectability.
<b>Minimum time to reproduction</b>	Negative	May be reduced owing to lack of competition.
<b>Control effectiveness</b>	Positive	For some resprouting species rapid growth in the first season post-fire may make a weed particularly susceptible to chemical control.

<b>Accessibility</b>	Mixed	Has two components: getting to a site (reduced owing to tree falls) and moving within the site (improved owing to reduction in above-ground biomass).
<b>Control cost</b>	Positive	Cost of labour reduced owing to increased ease of movement within a site
<b>Land manager participation</b>	Negative	Other actions (e.g., replacement of infrastructure) likely to be prioritised.
<b>Volunteer participation</b>	Positive	Individuals from unaffected areas may volunteer.
<b>Potential for off-target damage</b>	Positive	Improved targeting of control owing to reduction in above-ground biomass

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**Table 2.** Generic change in weed management feasibility post flood in natural ecosystems. (Negative = reduced feasibility; mixed = neutral effect)

<b>Factor</b>	<b>Net effect</b>	<b>Comments</b>
<b>Detectability pre-reproduction</b>	Mixed	A site may become more open post flood, but reduced accessibility and presence of debris may hinder timely detection.
<b>Minimum time to reproduction</b>	Negative	May be reduced owing to lack of competition
<b>Control effectiveness</b>	Neutral	No change (once accessibility issues have been overcome)
<b>Accessibility</b>	Negative	The soil is likely to be boggy for a protracted period after a major flood event, preventing timely access for purposes of weed control. There may also be impediment issues owing to the deposition of debris.
<b>Control cost</b>	Neutral	No change (once accessibility issues have been overcome)
<b>Land manager participation</b>	Negative	Other actions (e.g., replacement of infrastructure) likely to be prioritised.
<b>Volunteer participation</b>	Positive	Individuals from unaffected areas may volunteer.
<b>Potential for off-target damage</b>	Neutral	No change because desirable spp. will have chance to regrow/re-establish while site dries out.

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### **A scoring system for post-border weed risk management feasibility**

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271 Virtue (2010) provided a simple and transparent scoring system to prioritise weed species for  
272 strategic management at a range of spatial scales. In this system, there were two key  
273 considerations in prioritising weeds for coordinated control programs—**weed risk** and  
274 **feasibility of control**. Virtue’s system was designed for use in South Australia and a derivative,  
275 complementary system for New South Wales was established by Johnson (2009)

276  
277 In both of these systems, a score for ‘Feasibility of Containment’ was generated by multiplying  
278 separate scores (each ranging between 0 and 10) for the three criteria of ‘Control Costs’,  
279 ‘Current Distribution’ and ‘Persistence’. Scores for each of these criteria were generated from  
280 a series of multiple-choice questions (whose possible answers were “high”, “medium”, or  
281 “low”), with accompanying definitions to aid in the consistency of assessments.

282  
283 The high/medium/low options used in Virtue’s system comprise a ternary structure (see Table  
284 3). A system in which simple ‘yes’ and ‘no’ answers were generated would be binary. In both  
285 structures, scores can be readily converted into management feasibility ratings.

286

287 **Table 3.** Scores from management feasibility assessments can be converted into management  
 288 feasibility ratings. Here, scores are positively related to management feasibility.  
 289

Question type	Scoring	Management feasibility rating
Binary	1	Lower
	2	Higher
Ternary	1	Lowest
	2	Moderate
	3	Highest

290  
 291

292 **Post-disturbance weed management feasibility modules**

293 For the present exercise, a series of questions relating to the factors influencing weed risk  
 294 management feasibility was established. These questions are set out in Box 1 and are employed  
 295 in Post-Fire and Post-Flood Weed Risk Management Feasibility Modules in Boxes 2 and 3  
 296 respectively.

297 **Box 1.** Questions for Post-Disturbance Weed Management Feasibility Assessment. Critical questions  
298 for the on-ground practitioner are underlined.  
299

**Recruitment dynamics (RD)**

**RD1** What is the reproductive strategy of the weed following a flood?

**RD2** If recruitment of the weed occurs from seed, what is the pattern of emergence?

**Life history characteristics (LH)**

**LH1** For weeds recruiting from seed, what is the minimum time to the production of sexual or vegetative propagules?

**LH2** For resprouting weeds, what is the minimum time to the production of sexual or vegetative propagules?

**LH3** For weeds establishing from fragments, what is the minimum time to the production of sexual or vegetative propagules?

**Detectability (D)**

**D1** Can weed identity be ascertained early (by the emergence of the seedling's first true leaves)?

**D2** Can weed seedlings be readily distinguished from those of native species?

**D3** Can the juvenile (sub-reproductive) growth of the weed be identified easily?

**Other management factors**

**Cost of control (CC)**

**CC1** Might repeated control efforts be required to kill individual plants that have regenerated by resprouting?

**CC2** Is the plant community likely to be subject to grazing pressure during its recovery from flood? If so, might the weed be palatable at any stage of its life cycle?

**CC3** Does the weed growth form differ from the dominant ecosystem growth form(s) such that selectivity of control increases?

**CC4** For Transformer species that are targeted for coordinated control and reproduce by fragmentation, will the search-and-control area increase as a result of dispersal by floodwaters?

**Control effectiveness (CE)**

**CE1** Is the weed a resprouting species?

**Urgency (U)**

**U1** What is the degree of urgency for weed control?

300 **Box 2. Post Fire Disturbance Weed Management Feasibility Module.**

301 This module is designed to assess weed management feasibility relative to that which would  
 302 have existed before the fire. The objective is to identify species differences in management  
 303 feasibility as a basis for prioritisation for weed control after a fire. Some generic changes in  
 304 management feasibility factors can be anticipated after a major fire (see Table 2). There should  
 305 be increased within-site accessibility and a reduced cost of control, plus a reduced potential for  
 306 off-target herbicidal damage, resulting from a marked reduction in above-ground biomass—  
 307 these factors will likely be of little value in the prioritisation process. Similarly, the availability  
 308 of resources (such as labour, equipment, and fuel and chemicals) is something that will  
 309 determine the capacity to manage an asset as a whole, rather than providing a basis for  
 310 discriminating amongst the weeds that are present. Such discrimination needs to be based on  
 311 biological and ecological features of the weeds and how these might influence the timing and  
 312 effectiveness of control efforts.

313  
 314  
 315 *MF = Management Feasibility*  
 316  
 317 *Y = Yes; N = No; DK = Don't Know*  
 318  
 319 *Answers to questions that are*  
 320 *underlined are critically site*  
 321 *dependent.*  
 322

323 **Biological factors**

324 *Some weeds have highly persistent seed banks and germinate prolifically after fire. In the*  
 325 *absence of targeted control efforts, they may increase in cover abundance locally and spread*  
 326 *further through the landscape. Control of weeds that are adversely affected by fire (e.g., where*  
 327 *mature plants are killed or reduced in size before they can reach the reproductive stage)*  
 328 *presents an opportunity for changing the relative cover abundances of weeds vs native species*  
 329 *in favour of the latter.*  
 330

331 **Recruitment dynamics (RD)**

332 **RD1.** What is the reproductive strategy of the weed following fire?

333 *Mass emergence of seedlings may necessitate control over a larger area than if only*  
 334 *resprouters are present. Seedlings will generally be easier to kill than resprouters but may*  
 335 *be difficult to control without reducing recruitment of native species.*  
 336

337 From seed bank (soil or above-ground) only	<i>Lower MF</i>
338 Resprouting plus from seed bank	<i>Lower MF</i>
339 Resprouting only	<i>Higher MF</i>

341 **RD2.** If recruitment of the weed occurs from seed, what is the pattern of emergence?  
 342

343 Highly synchronised (a flush of seedling emergence occurs within	<i>Higher MF</i>
344 weeks of germination-stimulating rainfall)	
345 Protracted	<i>Lower MF</i>
346 Don't know	<i>Lower MF</i>

347

348 **Reproduction (R)**

349 *The time that must elapse before a plant can reproduce will determine how frequently control*  
 350 *measures must be applied (and hence the total control effort) to prevent this. Weeds that have*  
 351 *the capacity to survive a major fire will likely reproduce more quickly than those that must*  
 352 *regenerate from seed.*  
 353

354 **R1.** For weeds recruiting from seed, what is the minimum time to the production of sexual or  
 355 vegetative propagules?

- |     |                  |                   |                    |
|-----|------------------|-------------------|--------------------|
| 357 | Less than 1 year | 1 to 3 years      | <i>Lowest MF</i>   |
| 358 |                  | More than 3 years | <i>Moderate MF</i> |
| 359 |                  | Don't know        | <i>Highest MF</i>  |

360 **R2.** For resprouting weeds, what is the minimum time to the production of sexual or  
 361 vegetative propagules?

- |     |                    |                    |                    |
|-----|--------------------|--------------------|--------------------|
| 365 | Less than 3 months |                    | <i>Lowest MF</i>   |
| 366 |                    | More than 3 months | <i>Moderate MF</i> |
| 367 |                    | Don't know         | <i>Highest MF</i>  |

368 **Detectability (D)**

369 *Seedlings of both weeds and native species may be present post fire, so weed control may*  
 370 *need to be delayed until weed seedlings are readily distinguishable.*  
 371

372 **D1.** Can weed identity be ascertained early (by the emergence of the seedling's first true  
 373 leaves)? *Y = Higher MF; N= Lower MF*

374 **D2.** Can weed seedlings be readily distinguished from those of native species?  
 375 *Y = Higher MF; N= Lower MF*

376 **D3.** Can the juvenile (sub-reproductive) growth of the weed be identified easily?  
 377 *Y = Higher MF; N= Lower MF*

378 **Other factors**

379 **Cost of control (CC)**

380 **CC1.** Might repeated control efforts be required to kill individual plants that have regenerated  
 381 by resprouting?

- |     |  |                       |
|-----|--|-----------------------|
| 382 |  | <i>Y = Higher MF;</i> |
| 383 |  | <i>N= Lower MF;</i>   |
| 384 |  | <i>DK= Lower MF</i>   |

385 **CC2.** Is the plant community likely to be subject to grazing pressure during its recovery from  
 386 flood? If so, might the weed be palatable at any stage of its life cycle?

- |     |  |                       |
|-----|--|-----------------------|
| 387 |  | <i>Y = Higher MF;</i> |
| 388 |  | <i>N= Lower MF;</i>   |
| 389 |  | <i>DK= Lower MF</i>   |

390 **CC3.** Does the weed growth form differ from the dominant ecosystem growth form(s) such  
 391 that selectivity of control increases? For example, where a woody weed may be  
 392 invading an herbaceous wetland community.

- |     |  |                       |
|-----|--|-----------------------|
| 393 |  | <i>Y = Higher MF;</i> |
| 394 |  | <i>N= Lower MF;</i>   |
| 395 |  | <i>DK= Lower MF</i>   |

401 **CC4.** For Priority 1 species that reproduce by fragmentation, will the search-and-control area  
402 increase as a result of dispersal by floodwaters?

403 *Y = Higher MF;*  
404 *N= Lower MF;*  
405 *DK= Lower MF*

406

407 **Control effectiveness (CE)**

408 *For some resprouting species rapid increase in leaf area in the first season post-fire may*  
409 *make a weed particularly susceptible to foliar-applied herbicides.*

410

411 **CE1.** Is the weed a resprouting species?

412 *Y = Lower MF;*  
413 *N= Higher MF*

414

415 **Urgency (U)**

416 *Urgency is defined as the increase in total control effort that would be required to achieve*  
417 *maintenance control should there be a delay in action. The generic increases in weed*  
418 *management feasibility that occur following a major fire will, by nature, be time limited. The*  
419 *duration of this “enhanced management feasibility window” will be determined by*  
420 *environmental factors, especially rainfall and temperature. A long spell without rainfall post*  
421 *fire could mean, for example, that land managers and volunteers can attend to other critical*  
422 *needs and thus be available to manage weeds in a timely manner once significant rainfall*  
423 *occurs. Unfortunately, it would be difficult to predict with confidence the occurrence of rainfall*  
424 *(both timing and amount) post fire. Even in the absence of rainfall, however, weeds that*  
425 *resprout after fire will have an advantage in regaining reproductive status.*

426

427 What is the degree of urgency for weed control?

428

429 *Lower MF* —The juvenile period of the weed is less than 2 months.

430 *Higher MF*—The juvenile period of the weed is 2 months or more.

431

432

433 **Box 3. Post Flood Disturbance Weed Management Feasibility Module.**

434 This module is designed to assess weed management feasibility relative to that which would  
 435 have existed before a major flood. The objective is to identify species differences in  
 436 management feasibility as a basis for prioritisation for weed control post flood. The net effect  
 437 feasibility as a basis for prioritisation for weed control after a fire. Some generic changes in  
 438 management feasibility factors can be anticipated after a major fire (see Table 3). There should  
 439 be increased within-site accessibility and a reduced cost Prioritisation of weeds that are present  
 440 in an asset needs to be based on their biological and ecological features and how these might  
 441 influence the timing and effectiveness of control efforts.  
 442

443 The effects of major floods will depend upon floodwater velocity, which can be expected to  
 444 vary over both space and time. Where the velocity is very high, a significant part of the standing  
 445 vegetation and its associated soil seed banks may be removed, meaning that the post-flood  
 446 environment will present a relatively “clean slate”. At the opposite extreme (such as in broad  
 447 floodplains), where water velocity has been mostly low or close to negligible, soil and biomass  
 448 deposition will occur, and deep standing water may persist for some time.  
 449

450 *MF = Management Feasibility*  
 451 *Y = Yes; N = No; DK = Don't Know*  
 452 *Answers to questions that are*  
 453 *underlined are critically site*  
 454 *dependent.*

455  
 456  
 457  
 458 **Biological factors**

459 *Some weeds have highly persistent seed banks and may germinate prolifically after a flood. In*  
 460 *the absence of targeted control efforts, they may increase in cover abundance locally and*  
 461 *spread further through the landscape. If more weed than native plants are killed by flooding,*  
 462 *this will present an opportunity for changing the relative cover abundances of weeds vs native*  
 463 *species in favour of the latter.*  
 464

465 **Recruitment dynamics (RD)**

466  
 467 **RD1.**What is the reproductive strategy of the weed following a flood?

468 *Mass emergence of seedlings may necessitate control over a larger area than if only*  
 469 *resprouters are present. Seedlings will generally be easier to kill than resprouters but may be*  
 470 *difficult to control without reducing recruitment of native species.*  
 471

472 From pre-existing seed bank or seed deposited	
473 from floodwaters	<i>Lower MF</i>
474 Resprouting only	<i>Higher MF</i>
475 Resprouting plus from seed	<i>Lower MF</i>
476 From fragments deposited from floodwaters	<i>Higher MF</i>
477	



- 478 **RD2. If recruitment of the weed occurs from seed, what is the pattern of emergence?**  
 479  
 480 Highly synchronised (a flush of seedling emergence occurs within weeks of  
 481 germination-stimulating rainfall) *Higher MF*  
 482 Protracted *Lower MF*  
 483 Don't know *Lower MF*  
 484
- 485 **Reproduction (R)**  
 486
- 487 **R1. For weeds recruiting from seed, what is the minimum time to the production of sexual or**  
 488 **vegetative propagules?**
- 489 Less than 1 year 1 to 3 years *Lower MF*  
 490 More than 3 years *Higher MF*  
 491 Don't know *Lower MF*  
 492
- 494 **R2. For resprouting weeds, what is the minimum time to the production of sexual or vegetative**  
 495 **propagules?**
- 496 Less than 3 months *Lower MF*  
 497 More than 3 months *Higher MF*  
 498 Don't know *Lower MF*  
 499
- 500 **R3. For weeds establishing from fragments, what is the minimum time to the production of**  
 501 **sexual or vegetative propagules?**
- 502  
 503 Less than 3 months *Lower MF*  
 504 More than 3 months *Higher MF*  
 505 Don't know *Lower MF*  
 506
- 507 **Detectability (D)**  
 508
- 509 *Seedlings of both weeds and desirable species may be present post flood, so weed control may*  
 510 *need to be delayed until weed seedlings are readily distinguishable.*  
 511
- 512 **D1. Can weed identity be ascertained early (by the emergence of the seedling's first true**  
 513 **leaves)?** *Y = Higher MF*  
 514 *N = Lower MF*
- 515 **D2. Can weed seedlings be readily distinguished from those of native species?**  
 516 *Y = Higher MF*  
 517 *N = Lower MF*
- 518 **D3. Can the juvenile (sub-reproductive) growth of the weed be identified easily?**  
 519 *Y = Higher MF*  
 520 *N = Lower MF*

521 **Other management factors**

522 **Cost of control (CC)**

523

524 **CC1.** Might repeated control efforts be required to kill individual plants that have  
525 regenerated by resprouting?

526

*Y = Higher MF;*

527

*N= Lower MF;*

528

*DK= Lower MF*

529 **CC2.** Is the plant community likely to be subject to grazing pressure during its  
530 recovery from flood? If so, might the weed be palatable at any stage of its life  
531 cycle?

532

*Y = Higher MF;*

533

*N= Lower MF;*

534

*DK= Lower MF*

535 **CC3.** Does the weed growth form differ from the dominant ecosystem growth form(s)  
536 such that selectivity of control increases? For example, where a woody weed  
may be invading an herbaceous wetland community.

537

*Y = Higher MF;*

538

*N= Lower MF;*

539

*DK= Lower MF*

540 **CC4.** For Priority 1 species that reproduce by fragmentation, will the search-and-  
541 control area increase as a result of dispersal by floodwaters?

542

*Y = Higher MF;*

543

*N= Lower MF;*

544

*DK= Lower MF*

545

546 **Control effectiveness (CE)**

547 *For some resprouting species rapid increase in leaf area in the first season post-fire*  
548 *may make a weed particularly susceptible to foliar-applied herbicides.*

549

550 **CE1.** Is the weed a resprouting species?

551

*Y = Lower MF;*

*N= Higher MF*

552 **Urgency (U)**

553 *Urgency is defined as the increase in total control effort that would be required to*  
554 *achieve maintenance control should there be a delay in action. An asset is likely to be*  
555 *boggy for a protracted period after a major flood event, delaying access for purposes of*  
556 *weed control. In contrast to the situation with fire, repeated flood events may occur that*  
557 *prolong (or renew) the period of low accessibility and potentially affect the regeneration*  
558 *of both weeds and native species. The “window of opportunity” for weed control in this*  
559 *situation will be determined by weed biological characteristics, especially the rate at*  
560 *which a weed can reach the reproductive stage. (It is assumed that soil moisture will be*  
561 *non-limiting for a substantial period after a major flood has receded.)*

562

563 What is the degree of urgency for weed control?

564

565

*Lower MF* —The juvenile period of the weed is less than 2months.

566

*Higher MF*—The juvenile period of the weed is 2 months or more.

## 567 Discussion

568 The semi-quantitative models currently employed have been fit-for-purpose, in the sense that  
569 in the absence of quantitative data they allow policy makers to derive estimates of a key  
570 component of weed risk analysis, i.e., management feasibility. However, on-ground  
571 practitioners have lacked assistance—a scoring exercise is unlikely to have much appeal to  
572 them and would be tedious to conduct for the number of sites that might need to be managed  
573 in order to protect biodiversity values.

574 For any given site, most practitioners will know the transformer species with which they are  
575 confronted, and also have a good sense of transformer life history traits, such as time to  
576 reproduction and the nature of soil seed banks. The difficulty in weed management lies in the  
577 identification of differences between native species and transformers relative to 1) patterns of  
578 seedling emergence; and 2) detectability in relation to growth stage. These two factors will  
579 determine the timing of control actions that attempt to address the trade-off between weed  
580 control and off-target damage during the period when both categories of plant are recovering  
581 from a major disturbance event.

582 The model that I am proposing should be robust, and also will encourage the practitioner to  
583 focus on factors that capture the fundamental problem of controlling transformers within a  
584 native species matrix—how to maximize control of the weed while minimising damage to the  
585 indigenes.

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